

Public Document Pack

COUNCIL

Wednesday, 15th September,
2010

To follow the Special Council
Meeting

Council Chamber, Civic Centre

Members of the Council

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

Contacts

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The agenda and papers are available via the Council's Website

WARD	COUNCILLOR	WARD	COUNCILLOR
Bargate	Bogle Mrs Damani Willacy	Millbrook	Furnell Norris Wells
Bassett	Samuels Hannides Harris	Peartree	Drake Jones Slade
Bevois	Barnes-Andrews Burke Rayment	Portswood	Capozzoli Sollitt Vinson
Bitterne	Fuller Letts Stevens	Redbridge	Holmes Marsh-Jenks McEwing
Bitterne Park	Baillie P Williams White	Shirley	Matthews Dean Mead
Coxford	Morrell Thomas Walker	Sholing	Dick Fitzgerald Kolker
Freemantle	Ball Moulton Parnell	Swaythling	Odgers Osmond Turner
Harefield	Daunt Fitzhenry Smith	Woolston	Cunio Payne Dr R Williams

PUBLIC INFORMATION

Role of the Council

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council.

It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee.

The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

Public Involvement

Representations

At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest.

Petitions

Any Councillor may present a petition, on behalf of the signatories, about issues relating to Southampton. If you have such a petition you need to ask a Councillor to present it to the meeting.

The following opportunities also exist for the public to raise matters at Council meetings, but seven clear days' notice must be given before the meeting.

Deputations

A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition.

Questions

People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive.

Southampton City Council's Six Priorities

- Providing good value, high quality services
- Getting the City working
- Investing in education and training
- Keeping people safe
- Keeping the City clean and green
- Looking after people

Smoking policy – The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones – Please turn off your mobile telephone whilst in the meeting.

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

Access – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements.

Dates of Meetings

2010	2011
12 May	16 February
14 July	16 March
15 September (SPECIAL)	18 May
15 September	
17 November	

CONDUCT OF MEETING

FUNCTIONS OF THE COUNCIL

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "personal" or "prejudicial" interests they may have in relation to matters for consideration on this Agenda.

PERSONAL INTERESTS

A Member must regard himself or herself as having a personal interest in any matter:

- (i) if the matter relates to an interest in the Member's register of interests; or
- (ii) if a decision upon a matter might reasonably be regarded as affecting to a greater extent than other Council Tax payers, ratepayers and inhabitants of the District, the wellbeing or financial position of himself or herself, a relative or a friend or:-
 - (a) any employment or business carried on by such person;
 - (b) any person who employs or has appointed such a person, any firm in which such a person is a partner, or any company of which such a person is a director;
 - (c) any corporate body in which such a person has a beneficial interest in a class of securities exceeding the nominal value of £5,000; or
 - (d) any body listed in Article 14(a) to (e) in which such a person holds a position of general control or management.

A Member must disclose a personal interest.

/continued.....

PREJUDICIAL INTERESTS

Having identified a personal interest, a Member must consider whether a member of the public with knowledge of the relevant facts would reasonably think that the interest was so significant and particular that it could prejudice that Member's judgement of the public interest. If that is the case, the interest must be regarded as "prejudicial" and the Member must disclose the interest and withdraw from the meeting room during discussion on the item.

It should be noted that a prejudicial interest may apply to part or the whole of an item.

Where there are a series of inter-related financial or resource matters, with a limited resource available, under consideration a prejudicial interest in one matter relating to that resource may lead to a member being excluded from considering the other matters relating to that same limited resource.

There are some limited exceptions.

Note: Members are encouraged to seek advice from the Monitoring Officer or his staff in Democratic Services if they have any problems or concerns in relation to the above.

PRINCIPLES OF DECISION MAKING

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

SOLICITOR TO THE COUNCIL
M R HEATH
Civic Centre, Southampton, SO14 7LY

Tuesday, 7 September 2010

TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 15TH SEPTEMBER, 2010 in the COUNCIL CHAMBER, CIVIC CENTRE to follow the Special Council Meeting when the following business is proposed to be transacted:-

1 APOLOGIES

To receive any apologies.

2 MINUTES

To authorise the signing of the minutes of the Council Meeting held on 14th July 2010, attached.

3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER

Matters especially brought forward by the Mayor and the Leader.

4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

5 EXECUTIVE BUSINESS

Report of the Leader of the Council, attached.

6 MOTIONS

A. Councillor R Williams to move

Southampton City Council is committed to supporting the Electoral Registration Officer in discharging his legal duty to maintain a register of electors. The electoral register is the foundation stone of our democracy and we have a duty to ensure that it is both accurate and complete - helping to empower citizens and increase public engagement in the democratic process.

This Council will continue to fully support the Electoral Registration Officer in making every effort to ensure that the 2010 electoral register in Southampton City Council is as complete and accurate as possible, so as to provide a proper basis for any revision to electoral boundaries. In addition this Council notes that the Electoral Commission currently believe that approx 3.5 million people are missing for register in England and

Wales alone and that this trend is especially stark amongst many specific social groups.

Full Council therefore :

- 1) supports the Electoral Registration Officer and his staff in continuing to conduct door-to-door inquiries at all households where no-one responds to a letter requiring registration, with at least two personal calls on all non-responding households;
- 2) resolves that an effective advertising campaign is launched now to encourage people to register, targeted at social groups among whom under-registration is known to be a problem and targeted at residents in those neighbourhoods where the electoral register is believed to have the lowest levels of completeness; and
- 3) requests that the Chief Executive ensures a joined-up approach across all parts of the Council working alongside the Electoral Registration Officer to encourage residents to register to vote

B. Councillor Slade to move:

Council welcomes the announcement of the Coalition Government that Local Authorities are to have the freedom to sell energy to the National Grid.

Council notes:

1. Micro-generation of electricity is a proven technique and has already benefited businesses and communities across the UK.
2. Environmentally-friendly energy production methods such as solar and wind power have been trialled successfully on this scale.
3. Southampton has many resources that are ideal for harnessing micro-generation technologies.
4. By adding to our portfolio of green infrastructure, the Council could enhance the city's green credentials.
5. The scale of micro-generation technologies means that they can be rolled out gradually over time, rather than having to rely on large up-front investment.

Council believes that:

1. Micro-generation would allow the council to generate its own power, and potentially sell surplus back to the National Grid, thereby saving money.
2. Profits generated can be reinvested in environmental schemes, including further roll-out of the technologies.

Council therefore calls for:

1. The installation of appropriate micro-generation technologies in all civic buildings where possible.
2. Subsidising the cost of installing appropriate micro-generation technologies to communities that wish to take advantage of these technologies.

C. Councillor Burke to move:

Southampton City Council calls on the Executive to drop its current proposals to use volunteer staff in the library service in place of members of staff.

7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

To consider any question of which notice has been given under Council Procedure Rule 11.2.

8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

9 NEW MODELS OF GOVERNANCE FOR THE COUNCIL'S EXECUTIVE AND ELECTORAL CYCLE ARRANGEMENTS

Report of the Solicitor of the Council seeking consideration of the results of consultation in respect of changes to the Council's Executive governance arrangements and to determine which of the options should be adopted, attached.

10 THE GENERAL FUND CAPITAL PROGRAMME 2009/10 - 2012/13

Report of the Cabinet Member for Resources and Workforce Planning updating Council on any major changes in the overall General Fund Capital Programme since it was last reported on 17th February 2010, attached.

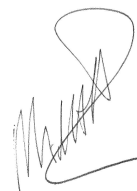
11 HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME 2010/11-2012/13

Report of the Cabinet Member for Housing, updating the Housing Revenue Account Capital Programme approved by Council in February 2010, attached.

12 WESSEX YOUTH OFFENDING TEAM (YOT) ANNUAL YOUTH JUSTICE PLAN 2010/11

Report of the Cabinet Member for Children's Services and Learning seeking approval of the Wessex Youth Offending Team Annual Youth Justice Plan 2010/11 as part of the Council's Policy Framework, attached.

NOTE: There will be prayers by the Mayor's Chaplain, Father Vincent, accompanied by Damien Gevertz, from the Jewish faith, in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.



M R HEATH
SOLICITOR TO THE COUNCIL

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SOUTHAMPTON CITY COUNCIL

MINUTES OF THE COUNCIL MEETING HELD ON
14 JULY 2010

Present:

The Mayor, Councillor Cunio (Minutes 22-28a, 28c-39)
The Sheriff, Councillor Matthews
Councillors Baillie, Ball, Barnes-Andrews, Bogle, Burke, Capozzoli, Mrs Damani (Minutes 22-28a, 28c-39), Daunt, Dean, Dick, Drake (Minutes 22-28a, 28c-39), Fitzgerald (Minutes 22-28a, 28c-39), Fitzhenry, Fuller, Furnell, Hannides, Harris, Holmes, Jones, Kolker, Letts, Marsh-Jenks, Mead, McEwing, Morrell, Moulton, Norris, Odgers, Osmond, Parnell, Payne, Rayment, Slade, Smith, Sollitt, Stevens, Vinson, Thomas, Turner, Walker, Wells, Willacy, P Williams, Dr R Williams (Minutes 22-28c, 28e-39) and White

22. APOLOGIES

Apologies for absence were received on behalf of Councillor Samuels.

23. MINUTES

RESOLVED that the minutes of the Council Meeting held on 12th May, 2010 be approved and signed as a correct record.

24. ANNOUNCEMENTS FROM THE MAYOR AND LEADER

The Mayor informed Members that this was Carolyn Williamson's last Council meeting. Carolyn had worked for Southampton City Council for 5 years, prior to that she was Director of Corporate Services with Inverclyde Council.

Carolyn had corporate responsibilities as part of Southampton City Council's Chief Officers Management Team and was also the Council's Statutory Chief Financial Officer. She also had strategic responsibility for the Council's Strategic Services Partnership (SSP) with Capita and was responsible for the leadership and delivery of the transfer of services to Capita, including delivery of the new Regional Business Centre in Southampton City Centre which was due to open in late July this year.

The Mayor on behalf of the Council wished Carolyn all the best in her new role as County Treasurer at Hampshire County Council.

25. DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

The Council received a deputation from Tim Cutter, David Rawlinson and Mike King concerning the proposed variations to the Council's budget.

26. ELECTION OF THE LEADER

The nomination of Councillor Smith was moved and seconded.

UPON BEING PUT TO THE VOTE IT WAS:

RESOLVED that Councillor Smith be elected as Leader of the Council for the remainder of the municipal year.

Following his election as Leader, Councillor Smith informed the Council of his Cabinet and their Portfolio responsibilities:

Adult Social Care and Health – Councillor White
Children and Safeguarding – Councillor Holmes
Environment and Transport – Councillor Dean
Housing – Councillor Baillie
Leisure, Culture and Heritage – Councillor Hannides
Local Services and Community Safety – Councillor P. Williams
Resources and Workforce Planning – Councillor Moulton

The Leader then confirmed that the contents of each of the Portfolios, which would be incorporated into the scheme of Executive Delegation in the Constitution, would be circulated in due course.

27. EXECUTIVE BUSINESS

The report of the Leader of the Council was submitted, setting out the details of the business undertaken by the Executive (copy of report circulated with agenda and appended to signed minutes).

The Leader and the Cabinet made statements and responded to Questions.

The following questions were then submitted in accordance with Council Procedure Rule 11.1:-

1. **Free Swimming Provision**

Question from Councillor Burke to Councillor Hannides

Can the Cabinet Member for Leisure, Culture and Heritage tell me how many people have used the free swimming provision?

Answer

Total free swimming attendance for 2009/10 was 106,351.

Under 16's = 79,958

Over 60's = 26,393

Total attendance for 2010/11 to end of June is 21,231

Under 16's = 15,681

Over 60's = 5,550

Which totals 127,582 people who have used the free swimming provision.

2. **Surveillance**

Question from Councillor Vinson to Councillor Smith

How many covert surveillance and 'bugging' operations have been conducted by Southampton City Council under the Regulation of Investigatory Powers Act in the past year?

Answer

The Council has a balanced approach to surveillance i.e. we are not prolific users and operate well within the current guidelines. The recent RIPA inspection in May 2010 commended the Council and were positive about our approach, appropriate use of powers and training.

The form of operation is usually CCTV surveillance and/or officer observance. In 2009/10 the Council undertook 25 directed surveillance operations.

There were no instances of 'bugging'. In fact, the local authority is not empowered to carry out such activity as this is the preserve of the law enforcement agencies such as the police and the security organisations such as MI5 and MI6.

3. Portswood Recreation Ground

Question from Councillor Vinson to Councillor P Williams

Will the Cabinet Member for Housing and Local Services please arrange for the installation of improved signage of the dog-walking area at Portswood Recreation Ground, in the interests of the health and safety of children?

Answer

The Council is already working closely with the local residents and the friends group on improvements to Portswood Rec. We are currently finalising the designs for the park entrances and linked to this is the improved signage. Temporary signage clarifying the dog walking has been in place but has been removed and needs replacing which is in hand.

4. Future Jobs Fund

Question from Councillor Bogle to Councillor Smith

Can the Cabinet Member for Economic Development confirm how the Council aims to mitigate the impact of the axing of the Future Jobs Fund?

Answer

The Future Jobs Fund in Southampton is delivered through a consortium lead by Hampshire County Council. The programme in Hampshire and Portsmouth will close to new entrants on 30th September 2010. However, in Southampton the programme will close to new entrants on 31st March 2011, enabling placements to continue until 30th September 2011.

To enable the continued delivery of an apprenticeship programme the following actions are also planned:

- Make use of ongoing 'surplus' FJF funded places that Hampshire/Portsmouth do not wish to use – to date this has increased Southampton's allocation by 18 places (£117,000)

- Consortia partners unable to use their allocation by 30th September 2010 will be approached to transfer unused, but funded, places to Southampton
- The Southampton Skills Development Zone (SSDZ) hosted 33 twelve month apprenticeships in 2009/10, part funded by FJF. This will be repeated in 2010/11. Funding has been secured, largely through FJF, to ensure coordination, promotion and sustainability of the programme (until September 2011)
- An external funding programme has been drafted, and will be expanded, to assist the SSDZ's sustainability – i.e. to develop a bid for Big Lottery's awaited new programme Youth in Focus
- External funding has been applied for from Europe;
 - To offer a small number of 12 month apprenticeships to Looked after Children – the outcome will be known in late August 2010 (£48,000)
 - To offer apprenticeship employment in cultural, creative and media industries (lead by Southampton Solent University) (£800,000)
 - Investigate developing a bid to deliver/be part of the delivery mechanism of the new single Work Programme
 - Continue securing opportunities with developers through S106 agreements (lead by Childrens Services and Learning)

5. Opportunities for economic growth

Question from Councillor Bogle to Councillor Smith

Can the Cabinet Member for Economic Development provide evidence of opportunities for economic growth in Southampton?

Answer

The City Council is working with its partners on a programme of major development that provides for the retention of existing jobs and the creation of new opportunities. In the longer term the Masterplanning exercise will provide the basis for large scale office-based job growth. The major development schemes that will provide jobs in retail, leisure, public sector, cultural industries and office employment include:

- The Cultural Quarter – 1 Guildhall Square nearing completion, Grosvenor working on proposals for Tyrrell and Green site
- Southern Road – new police HQ under construction
- West Quay 3B – new Premier Inn under construction and developer seeking occupier for office premises (Aqua)
- Ocean Village Innovation Centre – recently completed and letting
- Watermark WestQuay – Hammerson developing proposals for additional phase and seeking occupiers
- Town Depot site – Response received from developer following OJEU notice
- Royal Pier – Currently out to developers for expressions of interest.
- Mayflower Theatre – improvements completed to allow larger productions
- Centenary Quay – marine and leisure employment
- Adanac Park – relocation of Ordnance Survey
- Port of Southampton – increased cruise liner visits next year (approximately 350) including programme of sailings from the 2000 passenger MSC Opera and the new Queen Elizabeth

The University of Southampton and Lloyds Register remain committed to their proposals for a Centre of Marine Excellence at the Boldrewood Campus.

PUSH is refreshing its Economic Development Strategy and has identified the following sectors where there is potential for growth –

- Marine, aerospace, environmental technologies, transport and logistics, advanced manufacturing (all high growth in terms of Gross Value Added);
- Financial and business services and health and care (creating job opportunities for many)
- Creative industries, leisure and visitor economy, and retail (underpinning quality of life and place)

6. Businesses in the City

Question from Councillor Bogle to Councillor Smith

Can the Cabinet Member for Economic Development clarify what options the Council can promote to businesses in the City (particularly small to medium enterprises) to reduce their costs?

Answer

The City Council is committed to supporting effective and compliant businesses by providing clear, practical, timely and accessible advice. Council actions to assist businesses to reduce their costs include the following:

- **Open for Business:** A service that provides free advice to businesses as part of a risk based programme of inspections carried out at business premises.
- **Buy With Confidence (BWC):** A web based directory of Trading Standards Approved businesses offering free business advice, web listing on dedicated website and the use of scheme logo.
- **Estates Excellence:** A partnership project between the Health & Safety Executive, Southampton City Council and Hampshire Fire & Rescue Service aimed at promoting safe and healthy work places in the city's industrial estates.
- **Business focused seminars:** Aimed at identifying practical routes to achieve compliance for estate agents and lettings agents/landlords.
- **Business View articles:** These are targeted specific business activities, identifying key issues, practical steps to improve business performance and links to quality advice.
- **Web-based business advice and services:** linked to Southampton On-line and include content developed in-house and links to other agencies. A range of registration, licensing and other permits are now available electronically.
- **Promoting ways of reducing costs:** We have successfully worked with Business Link and Chamber of Commerce to promote free business advice and the Chambers cheaper utilities opportunity. In partnership with the Valuation Office Agency and the Woolston Traders Association we are working to identify positive ways to reduce the Business Rates payable. In addition, the Economic Development Team has created a number of opportunities within the district centres to enhance the local areas, including the street markets to generate income for Traders' Associations for their use and the benefit of the wider community. Southampton City currently encourages easy in easy out start up facilities at The Solent Business Centre.

7. Office and Retail Space

Question from Councillor Bogle to Councillor Dean

Could the Cabinet Member for Environment and Transport clarify what the current assumptions are for future requirements in terms of office space and retail space (quantity and timescales) in the development of the City Centre Action Plan, and if they have been reviewed or are likely to be reviewed?

Answer

Southampton's core strategy sets the following targets for growth in the city centre in the period to 2026:

Offices – At least 322,000 sq m

Retail – Approximately 130,000 sq m (non food).

As an approximate guide the retail target is based on the following phasing:

2006 – 2016: 55,000 sq m

2016 – 2026: 75,000 sq m

The office and retail targets represent a major increase in economic development, in line with the Partnership for Urban South Hampshire's strategy to promote economic growth focussed first on the city centres. Both targets represent more than a 50% increase on existing floorspace. The targets are based on forecasts undertaken by PUSH in 2005 and 2006, and (for retail) a short review undertaken by the Council in 2009. The City Centre Action Plan and Master Plan will create a strategy to help promote and manage this growth, and identify specific development sites.

A review of both targets is planned, to update the figures and take account of both the recession and the recovery.

PUSH have commissioned an update of the economic forecasts, including the office targets, to underpin a review of its economic strategy. The general economic forecasts have just been published. These are being translated into targets for office (and other employment) space and we are expecting this work to be available in September.

The Planning and Sustainability Division are intending to commission an update of the retail targets later this year, to report by March 2011.

8. Utilities and roads

Question from Councillor Turner to Councillor Dean

Can the Cabinet Member for Environment and Transport confirm that the City Council monitors the Utilities in their digging up of Southampton roads?

Answer

Yes

9. Children's Services and Learning budget

Question from Councillor Stevens to Councillor Holmes

Can the Cabinet Member for Children's Services and Learning outline the cuts in Children's Services and Learning made last week and what further cuts in CSL services he intends to make?

Answer

The full set of budget savings affecting Children's Service and Learning are detailed in the Cabinet papers. The scale of the savings reflects the difficult financial situation facing the City Council and the wider public sector.

Colleagues can be assured that we are committed to maintaining services that improve attendance and attainment of children and young people as well as safeguarding them.

10. Building Schools for the Future

Question from Councillor Stevens to Councillor Holmes

What happens to money allocated to Building Schools for the Future now the programme has been cancelled?

Answer

I can announce today that the Council is protecting the funding it had committed to Building Schools for the Future and will be developing a city-wide schools capital investment plan to use this money to best effect. This funding will be combined with whatever comes out of the Department for Education's spending review and invested across the primary, secondary and special school estate.

Between now and the Comprehensive Spending Review in October, our officers will be working closely with the Government to maximise the share of national funding coming to this city. Our Building Schools for the Future programme may have been stopped, but this does not mean the end of investment in our schools. We look forward to working within new capital programme arrangements and trust they will be less bureaucratic than previous system.

11. Academy new build

Question from Councillor Stevens to Councillor Holmes

What is the process for negotiation for the Academy new build and have plans/planning now come to a halt?

Answer

The process for negotiation on the Academies Programme will be issued shortly by Partnerships for Schools. We are confident that the current status of our programme will mean a favourable outcome for Southampton in the Government's review.

Plans and planning proceed apace. The facts are that we have already reached an advanced stage in the procurement of both Academy projects. In April we appointed Carillion as the Preferred Bidder for our programme. Oasis Academy Mayfield is now just five weeks from financial close and Carillion has this week submitted fully developed design proposals to the Council for Oasis Academy Lord's Hill.

In the meantime, officers, Oasis Community Learning and Carillion are pressing ahead with the established programme. On 20th July, the planning application for Mayfield will be considered by the Planning and Rights of Way Panel. On the same day there is to be a public consultation on the designs for Lord's Hill.

12. Pigeon population in the City

Question from Councillor Drake to Councillor Dean

Following the increase in the feral pigeon population in Southampton, and the threat that pigeons cause to people's health, the nuisance they cause and damage caused by their droppings to the fabric of buildings, what action is the Council taking to discourage people from feeding the pigeons around the City?

Answer

The Council follows several approaches to discourage people from feeding pigeons:

1. Education is promoted and reinforced at the City Council's Environment Roadshow launches. Signs have been erected at the two worst areas which tend to be Bitterne and Shirley precincts.
2. Fixed penalty notices are issued in appropriate circumstances under the Environmental Protection Act 1990 Section 88 where the offence is of leaving litter. This role has been undertaken by the Council's City Patrol Officers.
3. The pest control service also provides advice to individuals on the best way to feed birds within their gardens so that the food does not become an attractant to rodents.
4. When requested the Pest Control service undertakes proofing and spiking measures to deter pigeons from gathering for example at the e.g. West Quay entrance.

28. MOTIONS

(a) Constitutional Arrangements

Councillor Dr R Williams moved and Councillor Letts seconded:-

Southampton City Council re-affirms its constitutional arrangements that Full Council may remove a sitting Leader by a simple majority vote of the Full Council.

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED CARRIED

RESOLVED that the motion be approved.

COUNCILLOR MATTHEWS IN THE CHAIR

(b) Voluntary Sector Grants

Councillor Vinson moved and Councillor Slade seconded:-

Council deplores the Executive's inept handling of the new voluntary sector grants process, whereby organisations were given inadequate notice of proposals to reduce or cease grants, and Cabinet decisions regarding the award of grants were made without reasonable time to adequately consider representations. Council therefore requests the Cabinet Member for Housing and Local Services to consult with voluntary sector organisations on a revised schedule for future years.

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED LOST

RESOLVED that the motion be not approved.

NOTES

- (i) Councillors Cunio and Drake declared prejudicial interests in the above matter, in view of their status as trustees of Southampton Advice and Representation Centre and left the meeting during the consideration of the matter.
- (ii) Councillor Mrs Damani declared a prejudicial interest in the above matter, in view of her employment within NHS Southampton City and left the meeting during the consideration of the matter.
- (iii) Councillor Fitzgerald declared a prejudicial interest in the above matter, in view of his position on the executive of Southampton Voluntary Services and within MENCAP along with his involvement in the scouting movement and left the meeting during the consideration of the matter.

COUNCILLOR CUNIO BACK IN THE CHAIR

(c) Estate Regeneration

Councillor Payne moved and Councillor McEwing seconded:-

This Council recognises the good work of the estate regeneration scheme and reaffirms its efforts to provide affordable housing to meet the overwhelming need in the city. As a result, the Council Executive will write to the Government to ask for sufficient funding to keep the estate regeneration programme going in the long term and provide cash to meet our housing needs.

Amendment moved by Councillor P. Williams and seconded by Councillor Fuller:

AMENDMENT

In second line delete the words "affordable housing" and replace with "more and better homes"

In the third line after the words "overwhelming need in the city" add:

"The Council notes that the pilot project at Hinkler Parade is proceeding despite funding challenges under the previous Government.

The Council welcomes the Coalition Government's commitment to reforming the Housing Revenue Account. It welcomes initiatives to further devolve housing responsibilities and funding to local councils. The Council also notes that the new leader of the Council has already shown the new Secretary of State for Local Government and the new Housing Minister around the Hinkler Parade site to discuss the project with officers and residents."

In the third line delete the words "As a result,"

In the third line delete the words "write to" and replace with "continue dialogue with"

In the fourth line delete the words "sufficient funding to keep the" and replace with "help to deliver our"

In the fourth line delete the words "going in the long term and provide cash to meet our housing needs".

AMENDED MOTION TO READ:

"This Council recognises the good work of the estate regeneration scheme and reaffirms its efforts to provide more and better homes to meet the overwhelming need in the city. The Council notes that the pilot project at Hinkler Parade is proceeding despite funding challenges under the previous Government.

The Council welcomes the Coalition Government's commitment to reforming the Housing Revenue Account. It welcomes initiatives to further devolve housing responsibilities and funding to local councils. The Council also notes that the new leader of the Council has already shown the new Secretary of State for Local Government and the new Housing Minister around the Hinkler Parade site to discuss the project with officers and residents. The Council Executive will continue dialogue with the Government to ask for help to deliver our estate regeneration programme."

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

(d) Houses in Multiple Occupation

Councillor Vinson moved and Councillor Sollitt seconded:-

This Council is concerned at possible erosion of the new planning powers to manage the spread of Houses in Multiple Occupation introduced by the last Government, and agrees that a robust response to the recently announced further consultation be submitted, supporting an opt-out strategy as proposed by the National HMO Lobby.

Council also expresses its concern that the recent extension of Permitted Development Rights under the previous Government is having an adverse effect on areas within the city and urges the new Government to review this legislation at the earliest opportunity.

Amendment moved by Councillor Dean and seconded by Councillor Fitzhenry:-

AMENDMENT

In the first paragraph in the third line delete the words “agrees that a” and replace with “Council welcomes the”

In the first paragraph in the fourth line delete the words “be submitted”

In the second paragraph in the first line delete the words “also expresses its concern that the recent extension of” and replace with “requests Government that”

In the second paragraph in the second line, delete all after “Development Rights” and replace with:

“are rescinded for small houses in multiple occupation and that such planning applications that are subsequently forthcoming are determined locally”.

AMENDED MOTION TO READ:

“This Council is concerned at possible erosion of the new planning powers to manage the spread of Houses in Multiple Occupation introduced by the last Government. Council welcomes the robust response to the recently announced further consultation, supporting an opt-out strategy as proposed by the National HMO Lobby.

Council requests Government that Permitted Development Rights are rescinded for small houses in multiple occupation and that such planning applications that are subsequently forthcoming are determined locally.”

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

NOTE: Councillor Dr R Williams declared a prejudicial interest in the above matter, in view of his ownership of HMOs and left the meeting during the consideration of the matter.

(e) Car Parking Standards

Councillor Slade moved and Councillor Drake seconded:-

This Council should write to the Government and ask that minimum numbers be reinstated on planning in respect of car parking standards rather than maximum numbers as introduced by the previous government.

Amendment moved by Councillor Dean and seconded by Councillor Letts:-

AMENDMENT

In the first line delete the words “should write to the Government and ask that minimum numbers be reinstated on planning in respect of car parking standards rather than” and replace with:

“notes the all-party review of car parking standards as initiated by the Chairman of the Planning and Rights of Way Panel and supported by the Administration. Council deplores.....”

At the end of the paragraph add “as these matters should be determined by the Planning Authority locally.”

AMENDED MOTION TO READ:

“This Council notes the all-party review of car parking standards as initiated by the Chairman of the Planning and Rights of Way Panel and supported by the Administration.

Council deplores maximum numbers as introduced by the previous government as these matters should be determined by the Planning Authority locally.”

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

EMERGENCY MOTIONS

(f) Building Schools for the Future Programme

With the consent of the Mayor, Councillor Dr R Williams requested that an emergency motion with regard to the Building Schools for the Future Programme be submitted.

UPON BEING PUT TO THE VOTE THE REQUEST FOR AN EMERGENCY MOTION WAS DENIED

RESOLVED that the emergency motion be not debated.

(g) Building Schools for the Future Programme

With the consent of the Mayor, Councillor Vinson requested that an emergency motion with regard to the Building Schools for the Future Programme be submitted.

UPON BEING PUT TO THE VOTE THE REQUEST FOR AN EMERGENCY MOTION WAS DENIED

RESOLVED that the emergency motion be not debated.

29. QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

It was noted that no questions to the Chairs of Committees or the Mayor had been received.

30. APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

It was noted that at the Annual Meeting the matter of appointing a member to the Joint Committee of the Hampshire Police Authority was deferred until the next meeting of the Council. However, in June, a meeting was called by the Hampshire Police Authority and it was considered important that a Member attend to represent Council as the whole issue of representation and nominations by the constituent authorities was to be discussed. The Chief Executive had therefore used his delegated powers to appoint Councillor Moulton to this position on an interim basis.

RESOLVED:

(a) that the appointment of Councillor Moulton as the Council representative to the Joint Committee of the Hampshire Police Authority be confirmed and that Councillor Moulton be the Council's nominated representative to the Hampshire Police Authority;

(b) that the following changes to the appointments to Committees, Sub-Committees and other bodies be noted:

1. That Councillor Harris had replaced Councillor Fitzhenry on the Employment and Appeals Panel.
2. That Councillor Fitzgerald and Councillor Ball had swapped membership of Scrutiny Panels A and C.
3. That Councillor Letts had replaced Councillor Bogle on Scrutiny Panel C for the purposes of the Knowledge Economy Inquiry; and
4. That Councillor Willacy and Councillor Parnell had swapped membership of Scrutiny Panels A and B.

31. STATEMENT OF ACCOUNTS 2009/10

The report of the Executive Director of Resources was submitted concerning the statement of accounts for 2009/10 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED that the Statement of Accounts 2009/10 as approved by the Standards and Governance Committee on 24th June 2010, subject to any changes required after the completion of the Audit, be noted. Any such changes will be presented to the Audit Committee.

32. GENERAL FUND REVENUE OUTTURN 2009/10

The report of the Cabinet Member for Resources and Workforce Planning was submitted concerning the general fund revenue outturn for 2009/10 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the final outturn for 2009/10 detailed in Appendix 1 to the report be noted;
- (ii) that the performance of individual Portfolios in meeting their budget targets as set out in paragraph 7 of the report together with the major variances set out in Appendix 2 be noted;
- (iii) that the addition to the Revenue Development Fund of £110,000 as set out in paragraph 14 of the report be approved;
- (iv) that the use of £25,000 of the unspent contingency to fund the replacement of the windows at the Cobbett Road Library in 2010/11, which had already been approved as outlined in paragraph 16 of the report, be noted;
- (v) that the carry forward requests totalling £1,460,200 (of which £362,600 relates to central repairs and maintenance) as outlined in paragraph 17 and set out in detail in Appendix 3 to the report be approved; and
- (vi) that the use of £4,214,000 of the 2009/10 under-spend to fund the cost of the corporate items set out in paragraph 18 of the report be approved.

33. GENERAL FUND CAPITAL OUTTURN 2009/10

The report of the Cabinet Member for Resources and Workforce Planning was submitted concerning the general fund capital outturn for 2009/10 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the actual capital spending in 2009/10 as shown in paragraphs 4 and 5 of the report be noted together with the major variances in Appendix 1;
- (ii) that the proposed capital financing in 2009/10 as shown in paragraph 10 of the report be approved;
- (iii) that the revised estimates for 2010/11 as adjusted for slippage and re-phasing as shown in Appendix 3 to the report be noted; and

- (iv) that it be noted that due to the continuing impact of the recession on land disposals as outlined in paragraphs 15 and 16 of the report that the capital programme continues to run a deficit.

34. HOUSING REVENUE ACCOUNT REVENUE AND CAPITAL OUTTURN 2009/10

The report of the Cabinet Member for Housing and Local Services was submitted concerning the housing revenue account and capital outturn for 2009/10 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the HRA revenue outturn for the financial year 2009/10, which shows a favourable variance for the year of £388,800 and balances at the end of the year of £1,588,800 be noted;
- (ii) that the capital outturn for 2009/10 be noted;
- (iii) that the revenue carry forward of £248,500 for Programme Repairs External Decorations be approved;
- (iv) that an increase in Direct Revenue Financing in 2010/11 of £140,300, which can be financed from the net revenue savings in 2009/10 be approved; and
- (v) that the amendments to the HRA Capital Programme for 2010/11 set out in Appendix 3 to the report, to take account of the slippage and re-phasing in 2009/10, be approved.

35. REVIEW OF PRUDENTIAL LIMITS AND TREASURY MANAGEMENT OUTTURN 2009/10

The report of the Executive Director of Resources was submitted concerning the treasury management activity for 2009/10 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the Treasury Management activities for 2009/10 and the outturn on the Prudential Indicators be noted;
- (ii) that it be noted that for institutions with a minimum long-term rating in the 'double-A' category or higher (i.e. AAA, AA+, AA, AA- or equivalent) the individual limit was increased from £5M to £10M following a temporary reduction due to market uncertainty. This amendment was made by the Chief Financial Officer under existing delegations;
- (iii) that it be noted that the continued proactive approach to Treasury Management has led to significant savings in borrowing costs and safeguarded investment income during the year; and
- (iv) that the Chief Financial Officer be granted delegated authority, following consultation with the Cabinet Member for Resources and Workforce

Planning, to approve any changes to the Prudential Indicators and both borrowing and investment limits that will aid good treasury management. Any amendments will be reported as part of quarterly financial and performance monitoring and in revisions to this strategy.

36. COLLECTION FUND OUTTURN 2009/10

The report of the Cabinet Member for Resources and Workforce Planning was submitted concerning the actual payments made to and from the collection fund during the 2009/10 financial year (copy of report circulated with agenda and appended to signed minutes).

RESOLVED that the accounts for the Collection Fund in 2009/10 as shown in Appendix 1 to the report be noted.

37. CHANGES TO EXISTING REVENUE AND CAPITAL BUDGETS

The report of the Cabinet Member for Resources and Workforce Planning was submitted detailing changes to existing Revenue and Capital budgets (copy of report circulated with agenda and appended to signed minutes).

Amendment moved by Councillor Sollitt and seconded by Councillor Vinson:

Add at end of recommendation (iv): ‘....with the exception of:

	2010/11 £000's	2011/12 £000's	2012/13 £000's	2013/14 £000's
<u>Children's Services</u>				
CS 2: Reductions to Commissioning Team	(130)	(170)	(170)	(170)
CS 10: School Standards and Commissioning team	(25)	(43)	(43)	(43)
CS 11: Inclusion Support	(94)	(113)	(113)	(113)
<u>Leisure, Culture & Heritage</u>				
LCH 1: Free Swimming Retain free swimming for under 16s	TBC	TBC	TBC	TBC

The shortfall to be met from either in-year under-spends or the approved draw from Balances.’

Add at end of recommendation (vii): ‘....with the exception of:

	2011/12 £000's	2012/13 £000's	2013/14 £000's
<u>Children's Services</u>			
CS 3: Community Languages service	(65)	(65)	(65)
CS 5: School Standards and Improvement Team	(296)	(296)	(466)
<u>Environment & Transport</u>			
E&T 1: Charge for visitor permits	(85)	(90)	(90)
<u>Housing & Local Services</u>			
HLS 6: Junior Neighbourhood Wardens	(20)	(20)	(20)
HLS 7: Allocations	(25)	(50)	(75)
<u>Leisure, Culture & Heritage</u>			
LCH 2: Harbour Lights	(25)	(25)	(25)

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED LOST

UPON BEING PUT TO THE VOTE THE RECOMMENDATIONS IN THE REPORT WERE DECLARED CARRIED

RESOLVED:

- (i) that the key issues outlined in Appendix 1 to the report arising from the Budget on 22nd June that will have an impact on Local Government be noted;
- (ii) that the high level forecast for the General Fund for the next three years contained in Appendix 2 to the report be noted;
- (iii) that the cuts in Government grant for 2010/11 detailed in Appendix 3 to the report be noted;
- (iv) that the reductions in budget for 2010/11 detailed in Appendix 4 to the report be approved in response to the cut in Government grant;
- (v) that the actions that are being taken to manage the in year cuts in grant outlined in paragraphs 21 to 25 of the report be noted;
- (vi) that an additional draw from General Fund Balances of up to £1M in 2010/11 if required during the year be approved;

- (vii) that the efficiencies, income generation proposals and service reductions as set out in Appendix 5 to the report be approved, subject to resolution (viii) below;
- (viii) that it be noted that prior to a final decision being made regarding grant reductions and new income generation referred to in Appendix 5 to the report, formal consultation with affected people and organisations be commenced as soon as possible and that the implementation of these savings is subject to the outcome of consultation with affected parties; and
- (ix) That the Executive Director of Resources be granted delegated authority following consultation with the Solicitor to the Council and the Cabinet Member for Resources and Workforce Planning, to make any further changes to budgets during 2010/11 in response to the cuts in Government grants, subject to these being reported to Council at a later date.

38. CORPORATE PLAN 2010/11

The report of the Leader of the Council was submitted setting out the priorities of the Corporate Plan 2010/11 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the Executive's response to the recommendations made by the Overview and Scrutiny Management Committee as set out in Appendix 1 to the report be noted;
- (ii) that the draft 2010/11 Corporate Plan be approved; and
- (iii) that delegated authority be granted to the Chief Executive, following consultation with the Leader of the Council, to incorporate any changes made at the meeting and to amend the plan as necessary from time to time to ensure that it aligns with any new budgetary or policy developments which will impact on the Council's activities in 2010/11.

39. APPOINTMENT OF CHIEF EXECUTIVE AND HEAD OF PAID SERVICE

The report of the Head of Organisational Development was submitted recommending a successor to the Chief Executive and Head of Paid Service, who would be retiring in November 2010 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED:

- (i) that the appointment of Alistair Neill to the position of Chief Executive and Head of Paid Service at Southampton City Council be approved; and
- (ii) that the Head of Organisational Development be granted delegated authority to take any further action necessary to give effect to the contents of the report.

DECISION-MAKER: COUNCIL
SUBJECT: EXECUTIVE BUSINESS
DATE OF DECISION: 15 SEPTEMBER 2010
REPORT OF: LEADER OF THE COUNCIL
AUTHOR: Name: Suki Sitaram Tel: 023 8083 2060
E-mail: suki.sitaram@southampton.gov.uk

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

This report outlines executive business conducted since the last Council meeting and highlights some of the positive developments and achievements.

RECOMMENDATIONS:

- (i) That the report be noted.

REASONS FOR REPORT RECOMMENDATIONS

- 1 This report is presented in accordance with Part 4 of the Council's Constitution.

CONSULTATION

- 2 Appropriate consultation has taken place on each of the decision items summarised in this report.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

- 3 Not applicable.

DETAIL

- 4 As Leader of the Council, I have identified 2 priorities for the Council: achieving – Value for Money and Strong Leadership in facilitating economic growth for prosperity for the city. This report highlights the business undertaken by the Executive, particularly good news stories which demonstrate the progress we are making towards our objectives. A list of Cabinet decisions is attached as Appendix 1.

LEADER'S PORTFOLIO

- 5 LEP

As Leader of the Council I have been working closely with the unitary leaders of Portsmouth and Isle of Wight and our PUSH partners to deliver a strong proposal to government to secure a Local Enterprise Partnership for the Solent area. The proposal was submitted on the 6th September with significant backing from key businesses, higher and further education and the voluntary sector.

- 6 Waterfront (Royal Pier)

The Royal Pier Waterfront development site covers an area of 24 ha (60 acres). In discussion with its partners ABP and the Crown Estate, the Council has recently shortlisted three developers to prepare scheme proposals for the site.

It is anticipated that the preferred developer will be appointed during February 2011.

The Council's aspirations for the development are as follows:

- A major mixed-use development of sufficient scale and quality appropriate for a world class waterfront destination – uses may include offices, leisure and tourism, specialist retail boat related activities for example a marina and residential (away from the waterfront and port operations)
- A permanent and improved site for the Boat Show
- The retention and improvement of Mayflower Park
- Improved public access to the waterfront; and
- Improved pedestrian access to the site and reduced severance of the road

The preferred developer's proposals for the waterfront will be worked up in more detail during 2011.

7 Centenary Quay

Work has started on the £500 million Centenary Quay Riverside development at Woolston .In the first stage 1,620 new homes will be built - 25% of these will be affordable allowing more chances for people to have a home. Eventually there will be a new marine area to generate employment, a foodstore, a range of mixed use office and shop spaces, a hotel, restaurants and cafes. The development is expected to create up to 1,000 permanent new jobs.

ADULT SOCIAL CARE AND HEALTH PORTFOLIO

8 We have been in discussions with colleagues in the PCT and Portsmouth City Council over the huge changes outlined in the Health White Paper. This is to ensure any preparations and responses are co-ordinated with the relevant partners.

9 People with learning disabilities take power to change their lives

Southampton's Learning Disability Partnership Board held an event to consider ways of making local services and communities become more inclusive for people with learning difficulties.

10 The annual Over Fifties Festival returns to Southampton

The popular Over Fifties Festival organised by members of the Festival Committee and supported by Southampton City Council, Age Concern and the Seniors Council held a successful programme of events this year.

11 Personalisation

Self Directed Support has been successfully rolled out and from 26 July 2010 has been offered to all eligible new clients. People assessed as eligible for support from adult social care will be allocated their own care budget to buy in the services that they want, rather than just the services we are able to provide. Individuals will have more choice about whether to buy care from us or from the private or voluntary sector.

CHILDREN AND SAFEGUARDING PORTFOLIO

12 Southampton's First Academy Designs Approved

Southampton City Council has approved a planning application for the new £15m Oasis Academy Mayfield. The designs have been agreed while the city council continues to lobby the Government for the continuation of its Academies Programme, which was put under review earlier this month.

The new Oasis Academy Mayfield will boast a large, central learning space that can be adapted for a multitude of uses, including group work, exhibitions and community use. There will also be a state-of-the-art theatre space that can be adapted to suit a variety of performances. The building is not only iconic, it has also been designed with the environment in mind, including solar panels and natural ventilation, which will help to reduce the carbon footprint of the school by 60 percent over its lifetime.

The project came about following a review of secondary education in the city and the formation of two Academy schools led by Oasis Community Learning. Both Oasis Academy's Mayfield and Lord's Hill are currently located across two sites and will be consolidated onto single sites once rebuilt through the national Academies Programme. As well as consolidating the Academies, the building projects aim to help raise standards and attendance, provide first-class learning facilities for Southampton's communities and create jobs for the local workforce. Meanwhile, Carillion has now developed draft plans for the £20m Oasis Academy Lord's Hill rebuild project.

13 Southampton's Improving Primary Schools Are Closing The Gap

Southampton primary schools have shown a significant improvement over last year in the provisional Key Stage 2 (KS2) test results published in July. The percentage of pupils achieving the expected level (Level 4) in both English and maths at KS2 rose 6 percentage points to 70% – the biggest improvement against this measure seen in Southampton since its introduction two years ago, the largest leap in five years and significantly more than the equivalent increase nationally of 2%.

The performance of the city's schools is all the more impressive given the high level of participation in the tests. In a year when nationally only 73% of papers were submitted over 90% of Southampton schools took part. Only three schools in the city boycotted the tests.

In addition to this the number of schools below the national floor target of 55 % has reduced from 12 in 2008 to five in 2010. Two of the five are also very close to the boundary, at 54%, so this figure could be reduced to only three schools below the floor target once the data is validated later this year.

14 GCSE Results soar in Southampton

Following on from this year's Key Stage 2 results, the figure for pupils achieving the government's benchmark of five A* to C GCSE grades including English and maths has risen by 4.1 per cent overall.

ENVIRONMENT AND TRANSPORT PORTFOLIO

15 Highways Service Partnership

The Council has recently signed a contract worth up to £100M over 10 years with Balfour Beatty to deliver Southampton City Councils Highways Service Partnership. The efficiencies generated from the partnership will be re-invested back into the highways service. The Partnership will ensure the Council is maximising the output from its existing budgets, ensuring maximum value for money spend on the highways network, investment in the service delivery infrastructure with increased capacity and expertise available to the Service.

The Partnership between the Council and Balfour Beatty Workplace will deliver effective, efficient, sustainable and customer focused highways services in an environment committed to flexible delivery, innovation, and staff development.

16 London Road Winner at Urban Transport Challenge

Southampton's very own "naked street" has won a prestigious national award, the Urban Transport Design Award – from the Chartered Institute of Logistics and Transport.

London Road was refurbished by Southampton City Council in 2008 in a £1.5 million scheme. During the work London Road was given a European style, designed for the benefit of pedestrians, cyclists and public transport users. It was stripped back of road signs, and given "informal crossings", while the footways were widened to boost the café culture feel of the road. This scheme has resulted in a reduction in vehicle speeds and a decrease in serious injury accidents.

Other improvements to the road have included new pedestrian maps, unique artist designed seating, improved lighting and safer parking bays.

London Road is part of the new QE2 mile in the city, which is set to be officially launched in October this year.

HOUSING PORTFOLIO

17 The last 2 months has seen the culmination of work on various initiatives, resulting in an overall investment in the city of approximately £6.5 million for 53 additional homes. This investment in development is complimented by good news on educational attainment, thus getting the City in the right direction towards economic growth and local jobs for local people.

18 New Council Homes Being Built

After a lot of hard work by Southampton City Council and with financial help from the Homes and Communities Agency 53 new council homes are going to be built. Most of these homes will have gardens and all are being made energy efficient - which means tenants will save money on their heating bills. The homes are being developed in two stages. In the first stage 33 new homes will be built and in the second stage 20 more will be built. There will be a mix of houses and apartments to meet the needs of families on the council's waiting list.

19 Southampton City Council cracks down on landlords flouting safety rules

To encourage and reward landlords who licence their properties in a timely manner and to penalise landlords who don't, Southampton City Council has brought in a new licence fee structure.

LEISURE, CULTURE AND HERITAGE

20 Two leisure projects (SCM and SNAC) received the green light and add significantly to the cultural quarter of the City. Between them the total amount of approximately £22M will give a boost to the local economy and bring new jobs.

21 Southampton's Sea City Museum

Southampton's Sea City Museum was given the final go-ahead from the Council's Cabinet and with all approvals now in place, the construction of the building will begin within two months. The new £15M museum will be situated in the Grade II* listed Magistrates' Courts, which adjoin the Civic Centre. The museum will be a central piece of Southampton's new Cultural Quarter and is set to open in 2012.

The final approval comes just days after the council received a funding offer of £7.2m from the Arts Council England to build a new Arts Complex – the final piece of the jigsaw for the Cultural Quarter.

The Sea City Museum will feature two permanent exhibitions focusing on Southampton's Titanic story and the city's role as a gateway to the world. Since March 2009 the Heritage Lottery Fund (HLF) has awarded the council a total of £4.9 million towards the museum. The council is working on raising £10 million to pay for the remainder of the costs. Kier Southern, part of Kier Group, is the building contractor who plan to start on works on site in early October with a completion date of April 2012 - 100 years since the Titanic sank.

22 SNAC

Southampton City Council has been awarded £7.2M from the Arts Council England to build a new arts complex in the centre of the city. The Arts Council decided to add another £1.5M to the original £5.7M offered to enable a number of essential changes to be made including the re-design and relocation of a contemporary art gallery to the ground floor.

The new arts complex will be built by the developers Grosvenor as part of an overall development on the site of the former Tyrrell and Green building in Southampton's Guildhall Square. It will be at the heart of the City's emerging cultural quarter and provide the city with a high quality arts offer which will galvanise Southampton's position as an important cultural hub. The overall development is expected to create around 300 direct jobs and assist in attracting considerable investment and visitor numbers to Southampton.

The new arts complex will form a major part of the Cultural Quarter in Southampton, alongside the Sea City Museum, which is set to open in 2012, and the newly refurbished Guildhall Square which is set to open soon.

LOCAL SERVICES AND COMMUNITY SAFETY

23 Green Flag Awards

Southampton City Council has won a record 6 Green Flag Awards that recognise top quality parks and green spaces. Hinkler Green and Mansel Park won the award for the first time joining Weston Shore, Mayfield Park, Central Parks and Southampton Common. Shirley Warren Community Garden also won a Green Pennant which is awarded to green spaces run by community groups.

24 Grants Programme

The Communities team received 77 grant applications for the Council's grant programme. The team have appraised all of these and on Monday 21st June Cabinet awarded £1.6 million to voluntary organisations. The grants will allow these voluntary organisations to continue to make a positive difference to our city's communities.

RESOURCES AND WORKFORCE PLANNING

25 Council Collects Keys To One Guildhall Square

Southampton City Council has been handed the keys for One Guildhall Square – a new business centre in the city. The handover is part of a major public sector accommodation move, which will save the public purse around £3.5 million over the next 40 years. Atlantic Property Developments PLC has now finished work on One Guildhall Square - six storey glass-faced building on the site of the former C&A store on Northern Above Bar - with hundreds of council staff currently moving in. The council agreed to purchase the property - which sits at the heart of the city's emerging Cultural Quarter - from Atlantic Property Developments PLC in April.

The council will now occupy 2½ floors of the building as owner, with Capita renting the other 3½ floors. Southampton City Council staff will, once all the moves have been completed, only have a base at the Civic Centre, Marland House and One Guildhall Square. The council will own all three properties, giving it complete control over its city centre office spaces.

Frobisher House will be vacated by the end of September, with Southbrook Rise vacated in 2012 and Castle Way in 2014.

The ground floor of One Guildhall Square will house Gateway, the council's customer services centre set to open at the end of the month.

TRAFFIC REGULATION ORDERS

26 There are no Traffic Regulation Orders.

CITY PARTNERSHIPS UPDATE

27 The Southampton Partnership Delivery Board continues to meet on a monthly basis and, since the last meeting of Council, it has received a presentation on the Restructuring of Health in England following the White Paper 'Equity and Excellence: Liberating the NHS' and considered its implications for the city. In addition, a round-table update on the significant range of Coalition Government's policy announcements and their impact on key partner agencies

and citywide partnership working has been considered to feed into the overall review of the Southampton Partnership which has been commissioned. The Southampton Partnership Delivery Board has also considered implications of the Coalition Government's Big Society approach and received the 2010/11 Local Area Agreement (LAA) Quarter 1 performance position. It has also approved the Partnership Improvement Action Plan noting its aim – 'public and voluntary sector organisations in Southampton will coordinate their collective influence and resources to work together, and with local communities, to enable Southampton people to improve their lives and make a positive contribution to the future success of the city'. Facilitated by the Improvement & Development Agency, with the input of key public and voluntary sector partners, the plan seeks to achieve the above aim by concerted joint action in the following four areas: Total Place and the Big Society; Co-location; Relationships & Communication; and Commissioning.

The next meeting of the Southampton Partnership Policy Board is scheduled for the 7th October 2010 and its outputs will be reported to Council accordingly.

Further information on the activities of the Southampton Partnership and its partnership family can be found at www.southampton-partnership.com or by contacting the relevant partnership manager direct whose contact details can be found on the SP website by clicking on the 'Our Partners' page and then the relevant partnership page.

FORTHCOMING BUSINESS

- 28 The Executive published its Forward Plan on the 17th August 2010 covering the period September to December and will publish its next plan on the 16th September covering the period October to January 2010. Details of all forthcoming executive decision items can be found at:
<http://sccwww1.southampton.gov.uk/decisionmaking/internet/forwardplanindex.asp>

FINANCIAL/RESOURCE IMPLICATIONS

Capital

- 29 Not applicable.

Revenue

- 30 Not applicable.

Property

- 31 Not applicable.

Other

- 32 None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

- 33 This report is brought forward in accordance with the Local Government Act 2000. The powers to undertake the proposals summarised in this report are detailed within the individual decision making reports presented to the executive over the past few months.

Other Legal Implications:

34 Not applicable

POLICY FRAMEWORK IMPLICATIONS

35 None

SUPPORTING DOCUMENTATION

Appendices

1.	Decisions by Cabinet 2 nd August 2010
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Documents In Members' Rooms

1.	None
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Background documents available for inspection Not applicable

KEY DECISION?

No

WARDS/COMMUNITIES AFFECTED:

None

ITEM NO: 9

DECISION-MAKER:	SPECIAL COUNCIL COUNCIL		
SUBJECT:	NEW MODELS OF GOVERNANCE FOR THE COUNCIL'S EXECUTIVE AND ELECTORAL CYCLE ARRANGEMENTS		
DATE OF DECISION:	15 SEPTEMBER 2010		
REPORT OF:	SOLICITOR TO THE COUNCIL		
AUTHOR:	Name:	MARK HEATH	Tel: 023 8083 2371
	E-mail:	mark.heath@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

The Council needs to select a new form of governance for its executive arrangements and to resolve whether to change its electoral cycle. The Council has the choice of whether to change its governance arrangements from a Leader and Cabinet Model to an Electoral Mayor Model and moving from elections by thirds to whole Council elections. If the Council wishes to change its election cycle, it must agree to do so by 31 December 2010. Any change to the Council's election cycle will require to be passed by a two thirds majority of those voting. The Council has consulted the public and interested persons on these options and the results of the consultation are contained within the report together with the comments of the Local Government and Public Involvement in Health Act Working Group.

RECOMMENDATIONS:

SPECIAL COUNCIL

- (i) That the Council consider the results of the consultation and decide whether it wishes to move from elections by thirds to whole Council elections with effect from 2011 every 4 years or to continue with the current electoral cycle (election by thirds);
- (ii) That should the Council resolve to move to whole council elections, delegated authority be granted to the Solicitor to the Council to publish an explanatory document on the decision and make this available for public inspection;
- (iii) That should the Council resolve to move to whole council elections, that the Solicitor to the Council be granted delegated authority to give notice to the Electoral Commission on any changes to the electoral arrangements;
- (iv) That the Solicitor to the Council be granted delegated authority to finalise the arrangements as approved by Full Council and make any further consequential or minor changes arising from the decision of Full Council; and
- (v) That the Solicitor to the Council be granted delegated authority to amend the City Council's Constitution to reflect the changes approved by Full Council

COUNCIL

- (i) That the Council consider the results of consultation in respect of changes to the Council's Executive governance arrangements and determine which of the options should be adopted;
- (ii) That should the Council decide to change its governance arrangements to an elected Mayor model, the Solicitor to the Council be granted delegated authority to prepare a timetable with respect to the implementation of the proposals together with any necessary transitional arrangements;
- (iii) That the Solicitor to the Council be granted delegated authority to make any proposals available for public inspection and publish details in one or more newspapers;
- (iv) That the Solicitor to the Council be granted delegated authority to finalise the arrangements as approved by Full Council and make any further consequential or minor changes arising from the decision of Full Council; and
- (v) That the Solicitor to the Council be granted delegated authority to amend the City Council's Constitution to reflect the changes approved by Full Council

REASONS FOR REPORT RECOMMENDATIONS

1. At the May 2010 Council meeting, Members agreed to undertake consultation in respect of changes to the Council's Executive governance and Electoral cycle arrangements before any final changes were decided.

CONSULTATION

2. At its meeting held on 12th May 2010, Council agreed the consultation arrangements would be delegated to the Solicitor to the Council in consultation with the Leader. An on-line questionnaire was designed to obtain feedback in a consistent and structured way across all respondents. A copy of the questionnaire was available on-line at the Council's Web Site for an 8 week period from the 14th June until the 6th August.
3. To encourage participation, the consultation was promoted via multiple channels, as follows:
 - Press release to local media,
 - Consultation placed on line
4. This report has been the subject of consultation and discussion by the Local Government and Public Involvement in Health Working Group.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

5. There are two options for the form of executive which local authorities may operate-
 - A Mayor is elected directly by the electorate for a 4 year period
 - A Leader is appointed by the Council for a 4 year period
6. Non-metropolitan district councils have the option of elections by whole council or by halves or thirds of their membership.
7. Members have the option of accepting or rejecting the various options recommended to them.

DETAIL

Electoral Arrangements

8. The Council has undertaken elections by thirds since 1980. It has however, been possible for the Council to pass a resolution to ask the Secretary of State to make an order to change the system to whole council elections and vice versa, subject to an interval of not less than 10 years between requests. Legislative change introduced under the Local Government and Public Involvement in Health Act 2007 enables the Council to resolve to change its electoral cycle at certain fixed periods of time.
9. The Council's electoral cycle is historically one of 'election by thirds' whereby a third of the seats on the Council are elected each year, for a four year period of office. There are no elections in the fourth year.
10. There is a 'permitted resolution period' for authorities that wish to change their electoral cycle. In the case of Southampton, a resolution must be passed no later than 31st December 2010. The whole council elections would then commence in May 2011. If the Council decides not to change its election cycle, the next opportunity to do so would be between the annual meeting in May 2014 and 31st December 2014 and then the same interval each fourth year thereafter. If a resolution were passed at any time in the above permitted resolution periods, the first whole council election would take place in each subsequent year and each fourth year thereafter.
11. If the authority moved to whole council elections and then wished to move back to thirds, the permitted resolution period is between the annual meeting in 2012 and 31st December 2012 and every fourth year thereafter. The first election by thirds would then be held in the year after the Electoral Commission made the order, except that 2013 and every fourth year thereafter would be a fallow year when no district elections would take place.
12. A change to whole council elections can be passed by resolution of the Council; it would however, be necessary to convene a special meeting of the Council and for the resolution to be passed by a majority of at least two thirds of the Members voting on it.
13. Reason for retaining elections by thirds;
 - Elections in three years out of four give more frequent opportunities for electors to vote and influence the composition of the Council;
 - Electing only a third of Councillors in any one year may lessen the chance of dramatic change in the political composition of the Council and therefore contribute to stability and continuity of political management;
 - Elections by thirds may avoid a situation where controversial decisions are postponed until after the elections with no opportunity for protest at the ballot box for a further four years;
 - Electors are accustomed to elections by thirds and the withdrawal of the opportunity to vote more frequently may disaffect some electors.

Reasons for change to whole Council elections;

- A clear mandate from the electorate once every four years could enable a more strategic approach to policy and decision-making and promote greater stability in the management of the Council;
- Would provide a clear record of Executive achievements and a clearer mandate to the electorate on which to base their voting preferences;
- Whole Council elections once every four years may be seen as a simpler electoral cycle and be more readily understood by the electorate, which may lead to greater participation and increased turnout;
- Holding whole council elections every four years rather than elections every year would lead to a financial saving for the Council.

14. An authority that is elected by thirds and has moved to whole council elections may return to elections by thirds. To do so, it must carry out the same consultation procedure as the Council has recently undertaken except that the Commission must make an order to that effect and, before doing so, must consider whether to direct the Boundary Committee to carry out a review of the district in question. That review would look at the division of the district into wards with a view to the desirability of establishing single member wards.
15. Information received from the Electoral Commission indicates that 36 of the 56 English Unitary Authorities currently have whole council elections. 125 of the 201 Two – Tier District Authorities have whole council elections and all of the 27 Two-Tier County Councils have whole council elections.

FORM OF EXECUTIVE

16. The Local Government and Public Involvement in Health Act 2007 requires Councils which operates executive arrangements to operate one of the following models:
- Leader and cabinet executive;
 - Mayor and cabinet executive
17. The key features of each executive model are as follows.
- Leader and cabinet executive – a councillor elected as leader for either a 4 year term, in the case of a local authority operating whole-council elections, or until his or her term of office as councillor expires, where the local authority instead operates elections by halves or thirds, and two or more councillors of the authority appointed to the executive by the executive leader;
 - Mayor and cabinet executive – a directly elected mayor who appoints two or more councillors to the executive.
18. Southampton City Council already operates what is called (in governance terms) the “strong leader” model whereby the Leader is appointed by the Council and the Leader appoints his/her Cabinet Members. The 2007 Act now requires the Leader to be appointed for a period of 4 years.
- The 2007 Act requires Councils to decide between the two governance models. Accordingly, the Council needs to decide on whether to keep its

existing executive model albeit with the Leader appointed for a 4 year period or change to the alternative elected Mayor and Cabinet Executive.

19. The person appointed as the “Strong Leader” will either be the Leader of the Council who as now will be appointed by the Council or a directly elected Mayor appointed by the electorate.
20. All of the executive functions of the Council will technically be vested in the Leader or the directly elected Mayor.
21. The Leader or the Elected Mayor will appoint the Cabinet and allocate responsibility for the discharge of executive functions. This will either be through the Cabinet collectively, or through individual Cabinet members or officers.
22. The Leader must also appoint a deputy.
23. Non-executive functions such as Planning, Licensing and Scrutiny will remain unaffected.
24. The legislation provides that the Leader or Mayor will have a fixed term of office of 4 years. A Leader would be appointed at the first Council meeting following the elections.
25. The aim of appointing a Leader for a fixed term of four years is to provide stability, particularly for those Councils which maintain election by thirds. However, Council can choose whether to adopt procedures to allow the removal of the Leader during the 4 years.
26. Currently, Article 7 of Southampton Council’s Constitution deals with the appointment of the Leader. Article 7.03(3) specifically states that the Leader will hold office until “s/he is removed from office by resolution of the Council” and Article 7.04 (Election of the Leader) states that “Council Procedure Rules 17.1 will govern the procedure for the election of the Leader”. The Constitution therefore currently would allow for the Leader to be removed during the 4 year period of office.
27. In drawing up proposals for its governance model, the Council must consider the extent to which such proposals would be likely to assist in securing continuous improvements in the exercise of its functions, having regard to economy, efficiency and effectiveness. Section 33E of the Local Government and Public Involvement in Health Act 2007 refers. The Council should therefore consider the benefits that the stability of appointing a Leader for 4 years could bring coupled with the financial benefits of moving to 4 yearly elections before making its decision on the proposals to be consulted upon.
28. Reasons for retaining the current Leader and Cabinet model:
 - The Leader and Cabinet Members are mostly likely to have a good understanding of how the Council works;
 - The Leader will have the support of the largest political group on the Council.

Reasons for change to the Elected Mayor and Cabinet model:

- A directly elected Mayor would be elected by residents rather than a political party

- A directly elected Mayor could bring a high profile candidate into Leadership

Results of the Consultation

29. An analysis of the results from the consultation is set out below and Members must have regard to the outcome of the consultation before making their decision on which proposals to adopt.
30. Twenty nine responses were received by the close of the consultation period on Friday 6 August 2010 and a summary evaluation of the results is attached as appendix 1.
- Fourteen respondents thought that the Council's model of decision making should be made up of a Leader of the Council and a Cabinet. Fifteen respondents thought that it should be made up of a directly elected Mayor and a Cabinet. A number of reasons were given for the choices made as set out on the summary evaluation at appendix 1.
 - Eleven respondents thought that the Council's electoral cycle should involve electing one third of city councillors for three out of four years. Eighteen respondents thought that it should involve electing all city councillors at the same time every four years. A number of reasons were given for the choices made as set out on the summary evaluation at appendix 1. .
 - Respondents' interest in Southampton comprised the following:
21 live here; 4 have a business here; 5 belong to a voluntary organisation, special interest or community group; 4 work for a statutory body; 1 works for another relevant stakeholder
 - The majority of respondents were aged over 55. Only one was under 25.
 - Eighteen respondents were male and eleven female.

Local Government and Public Involvement in Health Working Group

31. The Local Government and Public Involvement in Health Working Group has considered the options together with the results of the consultation. The views of the Working Group are that based on the balance of evidence, Members were not in favour of a change in the Governance arrangements at this time and Council should therefore be recommended to retain the current Leader and Cabinet model.

In considering the balance of evidence for changing the election cycle, Members of the Local Government and Public Involvement in Health Working Group were evenly divided on the proposals and therefore were unable to make a recommendation to Council.

Next Steps and Implementation

32. In order to implement any new arrangements the Council will need to comply with the requirements of the legislation in summary these are:
1. Council adopts the Leader and Cabinet Executive arrangements or the Mayor and Cabinet Model. The Mayor and Cabinet model will be

- effective from the third day after the May elections in 2011;
2. If the Leader and Cabinet model is adopted, the Council will need to elect a Leader at a meeting of Full Council;
 3. The term of office of the Leader commences on the day of their election and ends on the day of the next post election annual council meeting, unless they are removed from office or resign, cease to be a member or are disqualified from holding office;
 4. The Leader /Mayor will determine the size of and appoints between 2 and 9 members of the Cabinet in addition to themselves and allocates any areas of responsibilities. The Leader or Mayor may remove Cabinet members at any time;
 5. The Leader /Mayor determines the scheme of delegation for the discharge of executive functions of the Council;
 6. If the Leader and Cabinet Executive model is adopted the Council's executive arrangements are to provide for the council to remove the Leader by ordinary resolution on notice during their term of office. If the Council passes such a resolution to remove the Leader it will elect a new Leader at that or a subsequent meeting;
 7. The Mayor will be elected for a four year term of office;
 8. The Leader appoints one of the members of the Cabinet to be a deputy Leader and to hold office until the end of the term of the office of the Leader (unless they resign as deputy, cease to be a member or are disqualified or are removed from office by the Leader. If the Leader removes the deputy from office, they must appoint another person to replace them;
 9. If the Leader is unable to act or if the office is vacant, the deputy Leader must act in their place. If the deputy is unable to act, then the Cabinet must act in the Leaders' place or arrange for a member of the Cabinet to do so;
 10. If the Council moves to four yearly (all out) elections or the Mayoral model it must publish an explanatory document on the decision and make this available for public inspection; and
 11. The council must give notice to the Electoral Commission on any changes to the electoral arrangements.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

33. None

Revenue

34. A move to whole council elections will have an impact on the associated budget as shown below. Evidence canvassed from other authorities across the region who currently operate all out elections indicates that there is an increased likelihood of by-elections during the interim period and it will be necessary to set aside appropriate risk funds to cover this expense should it arise. In addition the cost of replacing equipment will be focused on one year instead of three. Initially, there is also the possibility that such a change will lead to the Boundary Commission instigating a boundary review in our area.

Cost of Boundary Review – No information available

Saving in Elections Budget	180,600
Amount to be Included in the Risk Fund for By-Elections	(83,500)
Net Saving per annum	97,100
Cost of Election Every 4th Year Over and Above Risk Fund Provision	121,000
Saving Over a 4 Year Period	267,400

Property

35. None

Other

36. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

37. The proposed arrangements are dealt with under the Local Government and Public Involvement in Health Act 2007.

Other Legal Implications:

38. None

POLICY FRAMEWORK IMPLICATIONS

39. None

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	Consultation Responses
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Documents In Members' Rooms

1.	None
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Background documents available for inspection at:

KEY DECISION N/A

WARDS/COMMUNITIES AFFECTED:	All
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ITEM NO: 10

DECISION-MAKER:	COUNCIL		
SUBJECT:	THE GENERAL FUND CAPITAL PROGRAMME 2009/10 - 2012/13		
DATE OF DECISION:	15 SEPTEMBER 2010		
REPORT OF:	CABINET MEMBER FOR RESOURCES & WORKFORCE PLANNING PORTFOLIO		
AUTHOR:	Name:	ANDREW LOWE	Tel: 023 8083 2049
	E-mail:	Andrew.Lowe@southampton.gov.uk	

SUMMARY

The purpose of this report is to inform Council of any major changes in the overall General Fund Capital Programme since it was last reported on 17th February 2010. This report also outlines the way in which the revised programme has been funded, reflecting the changes in availability and usage of capital resources.

The net result of the changes in this report is that the current overall programme has increased by £39.4M.

RECOMMENDATIONS:

It is recommended that Council

- (i) Approve the revised General Fund Capital Programme (which totals £257.4M as detailed in paragraph 4) and use of resources.
- (ii) Approve the over programming of £10.5M as detailed in paragraph 11 which is within the previously approved tolerances.
- (iii) Add £1.5M to the Leisure, Culture & Heritage capital programme for the SNAC scheme to be funded by the additional grant recently awarded to the Council.
- (iv) Add £71,000 to the Leader's capital programme in 2010/11 for feasibility studies and programme management to be funded from corporate resources.
- (v) Approve the revised Prudential Indicators, reflecting the updated capital programme, as detailed in Appendix 4.
- (vi) Note that the revised General Fund Capital Programme is based on prudent assumptions of future Government Grants to be received, due to the uncertainty surrounding the Comprehensive Spending Review for 2011/12 and future years.

REASONS FOR REPORT RECOMMENDATIONS

1. The update of the Capital Programme is undertaken twice a year in accordance with Council Policy and is required to enable schemes in the programme to proceed and to approve additions and changes to the programme.

CONSULTATION

2. The General Fund Capital Programme update summarises additions to the capital programme since February 2010. Each addition to the capital programme has been subject to the relevant consultation process which now reflects the key role played by Capital Boards and the developing use of the Councils project management system Sharepoint. The content of this report has been subject to consultation with Finance Officers from each portfolio.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. The update of the Capital Programme is undertaken within the resource constraints imposed on it. No new schemes can be added unless specific additional resources are identified. Alternative options for new capital spending are considered as part of the Budget setting process.

DETAIL

THE FORWARD CAPITAL PROGRAMME

4. The following table shows a comparison of the total planned expenditure for each year with the sums previously approved. The Latest Programme figures include additions to the programme which are subject to approval of the specific recommendations.

	2009/10	2010/11	2011/12	2012/13	Later Years	Total
	£000's	£000's	£000's	£000's	£000's	£000's
Latest Programme	51,081	118,956	53,682	21,530	12,173	257,422
Feb 2010 Programme	61,765	83,172	38,817	23,652	10,636	218,042
Variance	(10,684)	35,784	14,865	(2,122)	1,537	39,380

5. The above table shows that the General Fund Capital Programme has increased by £39.4M. With the exception of changes requiring approval detailed in this report's recommendations, all of the increase has been previously approved by Council, Cabinet or under delegated authority. Details of each portfolio's programme are shown in Appendix 1.

The change in individual portfolios' capital programmes is shown in the following table and a summary of the major variations, together with the source of funding and the priorities to which they contribute, is detailed in Appendix 2:

	Latest Programme £000's	Previous Programme £000's	Total Change £000's
Children's Services & Learning	70,804	58,160	12,644
Leader's (Economic Development.)	15,698	12,978	2,720
Environment & Transport	47,871	47,587	284
Adult Social Care & Health	5,155	3,687	1,468
Housing	17,081	23,067	(5,986)
Local Services & Community Safety	3,140	2,556	584
Leisure, Culture & Heritage	43,574	40,707	2,867
Resources & Workforce Planning	54,099	29,300	24,799
Total GF Capital Programme	257,422	218,042	39,380

CAPITAL RESOURCES

6. The resources which can be used to fund the capital programme are as follows:
- Supported Borrowing
 - Unsupported Borrowing
 - Capital Receipts from the sale of HRA assets
 - Capital Receipts from the sale of General Fund assets
 - Contributions from third parties
 - Central Government Grants
 - Grants from other bodies
 - Direct Revenue Financing raised from Council Tax payers or balances
7. Capital Receipts from the sale of Right to Buy (RTB) properties are passed to the General Fund capital programme to support the Housing Association schemes within the Housing Portfolio.

CHANGES IN AVAILABLE RESOURCES

8. The additional spending within the Capital programme must be met from additional sources of finance. The following table shows the resource changes that have taken place since February 2010:

	£000's
Supported Borrowing	157
Unsupported Borrowing	31,168
Capital Receipts	(2,122)
Contributions	(2,805)
Capital Grants	9,487
Car Parking Surplus	85
Direct Revenue Financing from Balances	(269)
Direct Revenue Financing from Portfolios	223
Total Change in Available Resources	<u>35,924</u>

9. The main reasons for the resource changes are detailed in Appendix 3. It should be noted that the programme is based on prudent assumptions of future Government Grants due to the uncertainty surrounding the outcome of the Comprehensive Spending Review for 2011/12 and future years which will not be announced until October. Depending on final allocations it will be necessary to review the amounts in the programme and/or consider alternative funding sources. This affects areas such as the roads programme within the Environment & Transport capital programme which is heavily reliant on grant funding from government each year. In addition future year grants have not been added to the Housing portfolio as in previous years.

OVERALL USE OF RESOURCES

10. The following table shows capital expenditure by portfolio and the use of resources to finance the General Fund Capital Programme:

	2009/10	2010/11	2011/12	2012/13	Later Years	Total
	£000's	£000's	£000's	£000's	£000's	£000's
Children's Services & Learning	14,475	31,679	20,334	4,232	84	70,804
Leader's (Economic Development)	5,331	8,629	31		1,707	15,698
Environment & Transport	16,723	23,880	6,216	1,052		47,871
Adult Social Care & Health	1,382	1,954	1,819			5,155
Housing	5,797	5,768	3,685	1,541	290	17,081
Local Services & Community Safety	869	1,667	604			3,140
Leisure, Culture & Heritage	2,827	8,949	12,653	9,053	10,092	43,574
Resources & Workforce Planning	3,677	36,430	8,340	5,652		54,099
Total GF Capital Programme	51,081	118,956	53,682	21,530	12,173	257,422

	2009/10	2010/11	2011/12	2012/13	Later Years	Total
	£000's	£000's	£000's	£000's	£000's	£000's
Financing:						
Supported Borrowing	8,920	6,840	6			15,766
Unsupported Borrowing	14,504	48,208	1,423	2,954	2,035	69,124
Capital Receipts	7,175	5,391	9,920	600	25,878	48,964
Contributions	2,231	6,799	3,686	3,366	1,434	17,516
Capital Grants	14,454	34,925	23,180	9,288	3,297	85,144
Car Parking Surplus		85	200			285
Direct Revenue Financing from Balances	803	1,632	49			2,484
Direct Revenue Financing from Portfolios	2,449	3,793	1,238	133		7,613
Total Financing	50,536	107,673	39,702	16,341	32,644	246,895
Surplus / (Deficit)	(545)	(11,283)	(13,980)	(5,189)	20,471	(10,526)

11. The table above shows that following the latest update of the capital programme there is deficit of £10.5M due largely to the loss of capital receipts. This is an increased deficit compared to the £7.1M deficit reported in February 2010 and reflects a further reduction in the value of anticipated capital receipts. At this stage rather than make large scale changes to the existing programme, it is recommended that the Council “over-programme’ on the basis that in future years the position will improve. The deficit represents 4.1% of the overall capital programme which is within the limit of 5% set in the Medium Term Financial Strategy and approved on the 13th May 2009.
12. The table also shows that there is deficit funding in the early years of the programme and the biggest individual deficit is £14M in 2011/12. However, analysis of previous programmes has shown that there has been on average a minimum level of slippage of £15M per annum and therefore based on the current profile of the programme it is anticipated that the over programming can be contained.
13. It is therefore proposed at this stage to manage the deficit in individual years through slippage in the programme, which will be monitored carefully throughout the year, although delegated powers do exist to prudentially borrow in the event of a deficit in any particular year. The overall deficit of £10.5M in the programme will be met from new resources that will become available in future years or by the use of prudential borrowing, the costs of which will have to be built into future budget forecasts. This will need to be reviewed in the February 2011 update when the likely outturn position will be easier to assess.
14. The proposed capital programme in this report contains two items for approval, namely
 - The addition of an extra £71,000 for feasibility studies and programme management for major sites in the Leader’s capital programme to be funded by unsupported borrowing. This is a continuation of previous funding that has been allocated to progress key sites in the City but due to restrictions on capital funding provision is only being made one forward year at a time. At this stage only the costs for the remainder of 2010/11 are being added
 - The addition of £1.5M to the Leisure, Culture & Heritage capital programme for the SNAC scheme to be funded by the additional grant recently awarded to the Council
15. The main changes in the capital programme are outlined in paragraphs 16 to 20 and some of these schemes have been subject to separate reports to Cabinet or Council in recent months.

CHANGES TO THE PROGRAMME

16. The addition to the Resources & Workforce Planning programme for the purchase of One Guildhall Square at a cost of £26M funded from unsupported borrowing which was financed from within existing resources. Cabinet approved spend on this scheme on the 21st June 2010.
17. The addition of the Mayfield academy scheme to the Children’s Services and Learning portfolio with a budget of £15.4M funded fully by Government grants.

18. Home Improvement Loans have reduced in the Housing portfolio by £2.3M as a result of a reduction in Government grants.
19. The addition of the Eastpoint lease surrender scheme to the Leader's portfolio with a budget of £2.8M to be funded from the eventual sale of the Eastpoint site. Council approved spend on this scheme, which will enable the building and servicing of the new Community Training and Conference Centre, on the 21st December 2009.
20. A recommendation to approve the addition of £1.5M to the Leisure, Culture & Heritage programme for SNAC to be funded by the additional grant recently awarded to the Council. This extra funding is largely so that the art gallery footprint on the ground floor can be increased as well as to address other key ACE issues regarding the design, vision, viability and governance of the arts complex.

PRUDENTIAL INDICATORS

21. The Prudential Code recommends that Prudential Indicators should be updated when the capital programme is revised. Appendix 4 contains the updated Prudential Indicators on the assumption that the revised capital programme is approved. The updated indicators show that the Council's borrowing requirement is well within the limits set. Council are asked to approve the revised indicators.

Upper Limit for Total Principal Sums Invested for Periods Over 364 Days

22. One of the Prudential Indicators for Treasury Management sets an upper limit on the maximum that can be invested over 364 days. The Council's core funds, which consist of General Fund and Housing Revenue Account balances, Schools balances and PFI reserves, are invested with a longer-term strategic focus and are currently invested mainly in one year deposits. Based on the forward projections for its investment balances and its budgeted income requirement, the Council will evaluate and consider investment opportunities to earn an optimum return, to build in consistency of return over the medium term and to diversify and manage risk.
23. During recent years, the Council has worked with its Treasury Management advisers to build a rolling investment programme of 1 year cash deposits. This programme has achieved enhanced investment returns and improved both certainty and stability, whilst retaining liquidity. The primary focus is always on the conservation of capital.
24. Further information on Prudential Indicators can be found in Appendix 4.

NEW SPENDING PRIORITIES PUT FORWARD BY CABINET

25. Due to the current over-programming and lack of additional funding, no new initiatives, other than those outlined above as consistent with previous policy decisions are being proposed.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

26. As set out in the report details.

Revenue

27. This report principally deals with capital. However, the revenue implications arising from borrowing to support the capital programme are considered as part of the annual revenue budget setting meetings. In addition any revenue consequences arising from new capital schemes are considered as part of the approval process for each individual scheme.

Property

28. There are no specific property implications arising from this report other than the schemes already referred to within the main body of the report.

Other

29. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

30. The General Fund Capital Programme update is prepared in accordance with the Local Government Acts 1972 – 2003.

Other Legal Implications:

31. None directly, but in preparing this report, the Council has had regard to the Human Rights Act 1998, and the Race Relations (Amendment) Act 2001 and other associated legislation.

POLICY FRAMEWORK IMPLICATIONS

32. The update of the Capital Programme forms part of the overall Budget Strategy of the Council.

SUPPORTING DOCUMENTATION

Appendices

1.	General Fund Capital Programme – Scheme Details
2.	Major Variations since February 2010 Capital Update
3.	Major Reasons for Changes in Capital Resources
4.	Prudential Indicators

Documents In Members’ Rooms

1.	
2.	

Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	The General Fund Capital Programme 2009/10 to 2012/13 as approved by Council on 17 th February 2010.	
2.		

Background documents available for inspection at:

KEY DECISION?

n/a

WARDS/COMMUNITIES AFFECTED:	All.
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CHILDREN'S SERVICES & LEARNING CAPITAL

Scheme No.	Description	Prior to 2009/10	Actual 2009/10	Estimate 2010/11	Estimate 2011/12	Estimate 2012/13	Estimate Later Yrs	Total	Project Manager
Approved Schemes									
E0050	The Warren Centre Capital Project	832	16	8	0	0	0	856	Connelly, John
E4*	Early Years & Pre-School	7	658	4,390	53	0	0	5,108	Hoyes, Patricia
E6000	Youth Capital Fund	348	125	67	0	0	0	540	Talbot, Christine
E6720	Closure of Highcrown St (Highfield School)	232	149	73	0	0	0	454	Floyd, Colin
E6920	SEN Review - Phase 1	10,071	97	350	0	0	0	10,518	Kitson, David
E6921	SEN Review - Great Oaks Phase 2	85	319	1,200	104	0	0	1,708	Hards, Richard
E6922	14-19 Diplomas, SEN and Disabilities	0	75	5,147	0	0	0	5,222	Kitson, David
E7079	Woolston Infant Children's Centre	250	6	0	0	0	0	256	Hoyes, Patricia
E8050	Children's Centres - Phase 1	2,037	48	42	0	0	0	2,127	Hoyes, Patricia
E8052	Harefield Primary Children's Centre	683	-8	125	0	0	0	800	Hoyes, Patricia
E8060	Newlands Primary Rebuild Project	106	151	527	4,072	2,644	0	7,500	Hards, Richard
E8070	Redbridge Primary Rebuild Project	693	4,150	424	0	0	0	5,267	Hards, Richard
E8080	Learning Skills Council	137	62	0	0	0	0	199	Talbot, Christine
E8085	Relocation of Swaythling Youth Centre	0	38	44	0	0	0	82	Hoyes, Patricia
E8135	Childrens Social Service Capital	0	7	23	0	0	0	30	Floyd, Colin
E8136	Loft Extension to Carers Home	0	6	49	100	0	0	155	Floyd, Colin
E8137	Aiming Higher for Disabled Children - Short Breaks	0	111	258	0	0	0	369	Bradley, Leigh
E8140	Bitterne Family Skills Centre	0	130	0	0	0	0	130	Kitson, David
E8160	ICT Harnessing Technology Grant	5	638	570	200	0	0	1,413	Taylor, Nicholas
E8165	Home Access To Targeted Groups	0	154	0	0	0	0	154	Taylor, Nicholas
E8170	ICT Mobile Technology Grant For Social Workers	80	7	0	0	0	0	87	Taylor, Nicholas
E8180	Sports Development	0	17	283	0	0	0	300	Kitson, David
E8190	Vermont Close Portacabin Relocation	3	2	0	0	0	0	5	Kitson, David
E9006	School Modernisation 2009-2010	0	198	95	0	0	0	293	Floyd, Colin
E9022	Schools Access Initiative 2009-2010	0	403	160	0	0	0	563	Floyd, Colin
E9023	Foundry Lane Primary School Kitchen	22	31	372	0	0	0	425	Floyd, Colin
E9025	Fire Precautions Work 2009-10	0	43	0	0	0	0	43	Floyd, Colin
E9028	Renewable Energy Prog 2009-2010	0	124	188	0	0	0	312	Davies, Ian
E9032	Safe Schools 2009-2010	0	73	110	0	0	0	183	Floyd, Colin
E9041	Learning Futures -New School East	253	81	44	0	0	0	378	Hards, Richard
E9042	Learning Futures - New School West	231	46	28	0	0	0	305	Hards, Richard
E9043	Learning Futures - Redbridge Community School	171	1,607	544	0	0	0	2,322	Kitson, David

APPENDIX 1

Scheme No.	Description	Prior to	Actual	Estimate	Estimate	Estimate	Estimate	Estimate	Total	Project Manager
		2009/10 £000	2009/10 £000	2010/11 £000	2011/12 £000	2012/13 £000	Later Yrs £000	£000	£000	
E9044	Learning Futures - Sholing Technology School	382	192	0	0	0	0	0	574	Hards, Richard
E9045	Learning Futures - Bitterne Park School	1,008	-130	0	0	0	0	0	878	Hards, Richard
E9046	Learning Futures - Regents Park Comm College	540	63	0	0	0	0	0	603	Hards, Richard
E9047	Learning Futures - Upper Shirley High School	1,057	68	0	0	0	0	0	1,125	Hards, Richard
E9048	L.F. - Feasibility Works - Regents Park School	69	-24	0	0	0	0	0	45	Kitson, David
E9049	L.F. - Feasibility Works - Sholing Tech. College	54	-3	0	0	0	0	0	51	Kitson, David
E9050	Harefield Primary Rebuild Project	767	1,169	2,000	909	300	0	0	5,145	Hards, Richard
E9054	Academies Management	106	441	140	80	39	0	0	806	Limbert, Karl
E9055	Academies - Environmental Improvement Grant (EIG)	317	11	0	0	0	0	0	328	Hards, Richard
E9056	Mayfield Academy Site Access	69	570	148	43	0	0	0	830	Limbert, Karl
E9057	Academies - Capital Works	0	5	0	1,020	0	0	0	1,025	Limbert, Karl
E9058	Bitterne Park 6th Form	0	606	1,866	3,008	85	0	0	5,565	Kitson, David
E9059	Reinstatement of Land at Redbridge Primary	0	0	330	20	0	0	0	350	Kitson, David
E9060	Moorlands Primary Rebuild Project	534	9	22	0	0	0	0	565	Floyd, Colin
E9061	Mayfield Academy	0	0	6,922	8,325	125	0	0	15,372	Limbert, Karl
E9071	Thornhill Primary Children's Centre	966	-27	60	0	0	0	0	999	Hoyes, Patricia
E9072	Townhill Junior Children's Centre	918	-25	81	0	0	0	0	974	Hoyes, Patricia
E9080	Mansel School Primary Rebuild Project	522	10	0	0	0	0	0	532	Floyd, Colin
E9082	Extended Schools Funding 2008-11	250	25	0	0	0	0	0	275	Hoyes, Patricia
E9085	Primary Review	4	63	90	0	0	0	0	157	Kitson, David
E9086	Increased Places At St Marys Primary	0	203	11	0	0	0	0	214	Floyd, Colin
E9087	Increased Places at Maytree Infants	0	58	0	0	0	0	0	58	Floyd, Colin
E9088	Increased Places at Fairisle Junior	0	54	386	0	0	0	0	440	Floyd, Colin
E9090	Portsmouth School - Recreation Ground	94	15	3	0	0	0	0	112	Kitson, David
E9092	Increased Places at Maytree Infant - Phase 2	0	2	224	6	0	0	0	232	Kitson, David
E9093	Increased Places at St Mary's Primary - Phase 2	0	11	160	344	50	50	0	615	Kitson, David
E9094	Increased Places at Mount Pleasant Junior	0	0	15	50	215	0	0	280	Kitson, David
E9095	Increased Places at St Mark's Junior	0	102	409	12	0	0	0	523	Kitson, David
E9096	Increased Places at Freemantle Infant	0	58	604	182	21	0	0	865	Kitson, David
E9097	Increased Places at St John's Infant	0	14	350	688	124	0	0	1,176	Hards, Richard
E9098	Increased Places at Banister Infant	0	0	574	0	0	0	0	574	Kitson, David
E9099	Increased Places at Foundry Lane Primary	0	9	87	726	619	34	0	1,475	Kitson, David
E9103	Mods - Fairisle Junior - Access Lift & Link Corrid	4	145	27	0	0	0	0	176	Floyd, Colin
E9104	Mods - Hardmoor EYC - Kitchen & Baby Room	5	18	155	0	0	0	0	178	Floyd, Colin
E9105	Mods - Shirley Infant - Classroom Extension	5	101	-50	0	0	0	0	56	Floyd, Colin
E9106	Mods - St Monica Jnr - Classroom Extension	6	176	177	0	0	0	0	359	Floyd, Colin
E9107	Mods - Townhill Jnr - Classroom Extension	7	28	248	0	0	0	0	283	Floyd, Colin

Scheme No.	Description	Prior to 2009/10		Estimate 2010/11		Estimate 2011/12		Estimate 2012/13		Estimate Later Yrs		Total £000	Project Manager
		£000	£000	£000	£000	£000	£000	£000	£000				
E9108	Mods - Bitterne Inf & Jnr - Phrase 3 Ventilation	0	7	43	0	0	0	0	0	0	0	50	Floyd, Colin
E9109	Mods- School Kitchen Canopies	51	46	53	0	0	0	0	0	0	0	150	Floyd, Colin
E9110	Mods - Shirley Warren Sch Library Building	0	5	2	0	0	0	0	0	0	0	7	Illingworth, Paul
E9111	Mods - St Monica Inf - Class Extension	0	62	179	0	0	0	0	0	0	0	241	Floyd, Colin
E9112	Mods - Springhill Primary - Production Kitchen	0	16	-16	0	0	0	0	0	0	0	0	Floyd, Colin
E9113	Mods - Shirley Junior - Reception	0	143	5	0	0	0	0	0	0	0	148	Floyd, Colin
E9114	Mods - Fairisle Junior - Windows	0	4	46	0	0	0	0	0	0	0	50	Floyd, Colin
E9115	Mods - Alterations to Valentines Infant Sch Kitchen	0	24	52	0	0	0	0	0	0	0	76	Floyd, Colin
E9116	Mods - Alterations to Hollybrook Junior Servery	0	10	0	0	0	0	0	0	0	0	10	Floyd, Colin
E9117	Asbestos Removal	0	3	151	0	0	0	0	0	0	0	154	Kitson, David
E9119	Mansel Park Pri - Internal Remodelling	0	0	57	0	0	0	0	0	0	0	57	Floyd, Colin
L7630	Play Areas (S.106)	1,367	14	0	0	0	0	0	0	0	0	1,381	Hill, Tony
L7680	Fair Play Playbuilder	223	530	721	0	0	0	0	0	0	0	1,474	Hill, Tony
L7690	Thornhill Adventure Playground	0	21	179	0	0	0	0	0	0	0	200	Hill, Tony
R9911	Integrated Childrens System	165	9	26	0	0	0	0	0	0	0	200	Taylor, Nicholas
		25,736	14,475	31,658	19,942	4,222	84	96,117					

Unapproved Schemes

E9118	Newtown Adeventure Playground	0	0	21	392	10	0	423	Kitson, David
		0	0	21	392	10	0	423	
Total Programme		25,736	14,475	31,679	20,334	4,232	84	96,540	

LEADER'S CAPITAL

Scheme No.	Description	Prior to 2009/10 £000	Actual 2009/10 £000	Estimate 2010/11 £000	Estimate 2011/12 £000	Estimate 2012/13 £000	Estimate Later Yrs £000	Total £000	Project Manager
Approved / Unapproved Schemes									
J7895	District Shopping Centre	0	0	10	0	0	0	10	Connelly, John
		0	0	10	0	0	0	10	
Approved Schemes									
C2150	Mayflower Park.	149	13	26	0	0	0	188	Richardson, Adrian
C6200	QE2 Mile Programme	4,907	1,932	1,065	0	0	1,707	9,611	Evans, Mark
J7740	Eastpoint Surrender	0	0	2,748	0	0	0	2,748	Carr, Robert
J7890	Regeneration Areas CPO Fund	0	0	19	0	0	0	19	Jones, Susan
M9310	Strategic Purchase of Sites	12	25	1,023	0	0	0	1,060	Kitson, David
M9370	Town Depot	5	81	202	0	0	0	288	Meredith, Emma
M9390	Royal Pier	0	35	265	0	0	0	300	Meredith, Emma
M9410	Driver's Wharf Itchen Waterfront	82	16	0	0	0	0	98	Dobson, Alastair
M9420	West Quay Phase 3 WWQ	1,200	340	204	0	0	0	1,744	Couch, Wendy
M9430	Northern Above Bar Fees - T&G Marketing Fees	272	65	60	0	0	0	397	Sheeran, Gillian
M9460	Gantry Site	105	1	11	0	0	0	117	Evans, Mark
M9470	College Street	7	2	20	31	0	0	60	
M9500	Northern Above Bar - Guildhall Square	560	2,277	2,094	0	0	0	4,931	Evans, Mark
M9820	Major Site Development Staff Posts	163	144	153	0	0	0	460	Couch, Wendy
M9830	Feasibility - Major Site Development	108	99	157	0	0	0	364	Couch, Wendy
M9840	Northern Above Bar - RBC Disposal//DA Fees	67	0	33	0	0	0	100	Sheeran, Gillian
M9850	Lower High Street	5	21	34	0	0	0	60	Meredith, Emma
M9870	Northern Above Bar - Tyrrell & Green Building Demolition	96	280	505	0	0	0	881	Sheeran, Gillian
		7,738	5,331	8,619	31	0	1,707	23,426	
Total Programme									
		7,738	5,331	8,629	31	0	1,707	23,436	

ENVIRONMENT & TRANSPORT CAPITAL

Scheme No.	Description	Prior to 2009/10		Estimate 2010/11		Estimate 2011/12		Estimate 2012/13		Estimate Later Yrs		Total £000	Project Manager
		£000	£000	£000	£000	£000	£000	£000	£000	£000	£000		
Approved Schemes													
<u>Accessibility</u>													
C7171	Accessibility	142	87	497	0	0	0	0	0	0	0	726	Smith, Colin
<u>Active Travel</u>													
C7121	Walking	2,193	188	514	0	0	0	0	0	0	0	2,895	Hii, Hiong ching
C7131	Cycling	2,637	274	892	0	0	0	0	0	0	0	3,803	Bostock, Dale
<u>Bridges</u>													
C6120	Chantry Road Footbridge	169	35	471	0	0	0	0	0	0	0	675	Harvey, John
C7900	Itchen Bridge C7900	160	136	1,161	39	0	0	0	0	0	0	1,496	
C7911	Bridges	5,027	2,301	511	25	0	0	0	0	0	0	7,864	Harvey, John
<u>City & District Centres</u>													
C7360	Local and District Centres Improvements	196	13	277	0	0	0	0	0	0	0	486	Hii, Hiong ching
C8900	City Centre Paving	1,013	0	200	0	0	0	0	0	0	0	1,213	Taylor, Simon
<u>Environment & Sustainability</u>													
C2050	Carbon Emissions Inventory	13	0	34	4	0	0	0	0	0	0	51	Krzanowski, Helen
C2350	Coastal Protect'N Feasib.Study	95	3	0	0	0	0	0	0	0	0	98	Crighton, Robert
C2400	PDG Capital	275	131	229	40	0	0	0	0	0	0	675	Nichols, Paul
C2410	Mobile Working	0	0	50	0	0	0	0	0	0	0	50	Ferris, Neil
C2520	Salix Energy Efficiency Measures	136	488	213	0	0	0	0	0	0	0	837	Taylor, Jason
<u>General Environment</u>													
C2540	Gantry Development - Energy Infrastructure	0	257	393	0	0	0	0	0	0	0	650	Sidle, Christopher
C2600	Mansel and Green Park Improvements	423	0	1	0	0	0	0	0	0	0	424	Friedman, Danielle
C2650	Refurbishment of the Crematorium	97	28	40	89	0	0	0	0	0	0	254	Wells, Philip
C2660	Geothermal Well Pump Head	0	0	75	0	0	0	0	0	0	0	75	Clark, Robert
C2680	Essential Works to Kennels	0	5	55	0	0	0	0	0	0	0	60	Wilson, Norman
C2690	Relocation of Town Depot	0	2,846	6,968	3,882	0	0	0	0	0	0	13,696	Cooper, Malcolm
C2720	Replacement of the Cremators	0	0	120	1,488	1,052	0	0	0	0	0	2,660	Wells, Philip

APPENDIX 1

Scheme No.	Description	Prior to 2009/10 £000	Actual 2009/10 £000	Estimate 2010/11 £000	Estimate 2011/12 £000	Estimate 2012/13 £000	Estimate Later Yrs £000	Total £000	Project Manager
C9200	Highways Maintenance Risk Fund C9200	0	0	84	0	0	0	84	
<u>Street Furniture</u>									
C8800	St Furniture	958	133	384	0	0	0	1,475	Van Saasen, Gerrie
<u>Street Lighting</u>									
C6020	Street Lighting (Developers)	258	3	10	0	0	0	271	Armstrong, David
C8300	St Lighting	5,831	59	0	0	0	0	5,890	Armstrong, David
<u>Travel Planning</u>									
C7161	Travel to School	1,197	250	239	0	0	0	1,686	Bagshaw, Carol
Total Programme		51,779	16,723	23,880	6,216	1,052	0	99,650	

ADULT SOCIAL CARE & HEALTH CAPITAL

Scheme No.	Description	Prior to 2009/10	Actual 2009/10	Estimate 2010/11	Estimate 2011/12	Estimate 2012/13	Estimate Later Yrs	Total	Project Manager
Approved Schemes									
R9110	Social Services Care Management System	1,959	7	0	0	0	0	1,966	Brentor, Jane
R9215	Modernisation Southampton Day Services - Phase 2	720	928	403	0	0	0	2,051	Harris, Susan
R9265	SDS Modernisation Woolston Comm Centre	5	33	150	890	0	0	1,078	Harris, Susan
R9270	Essential Appliances and Equipment	194	1	0	0	0	0	195	Chan, Linda
R9280	Health and Safety Works	96	4	0	0	0	0	100	Chan, Linda
R9310	Mental Health Scheme (R9310)	98	0	276	0	0	0	374	Binns, Carole
R9320	HIV Aids Capital Grant	19	1	0	0	0	0	20	Killander, Kirsten
R9330	National Care Standards and H&S Work	37	160	264	0	0	0	461	Chan, Linda
R9340	Replacement of Appliances and Equipment	41	52	147	0	0	0	240	Chan, Linda
R9360	Blue Badge - Southampton Centre for Excellence	0	18	18	0	0	0	36	Yasin, Saqib
R9400	Adult Disability - Own Home Support Grant	23	0	77	0	0	0	100	Brentor, Jane
R9410	Home Improvement Works	182	15	0	0	0	0	197	Chan, Linda
R9500	IT Infrastructure Grant	0	150	72	0	0	0	222	Brentor, Jane
R9700	Common Assessment Framework	0	0	547	929	0	0	1,476	Yasin, Saqib
R9918	Kentish Road Refurbishment for SIPS Team	0	13	0	0	0	0	13	Valentine, Carol
		3,374	1,382	1,954	1,819	0	0	8,529	
Total Programme									
		3,374	1,382	1,954	1,819	0	0	8,529	

HOUSING CAPITAL

Scheme No.	Description	Prior to	Actual	Estimate	Estimate	Estimate	Estimate	Estimate	Total
		2009/10 £000	2009/10 £000	2010/11 £000	2011/12 £000	2012/13 £000	Later Yrs £000	£000	Project Manager
Approved Schemes									
G301E	Technical Salaries (Mand) 2008/09	109	9	0	0	0	0	0	118 Juan, Paul
GF001	Support to RSL's	728	1,065	629	0	0	0	0	2,422 Stanley, Sherree
GF100	Home Improvement Loans (GF100)	1,253	1,729	1,428	300	0	0	0	4,710 Juan, Paul
GF200	Accessible Homes	0	177	397	200	0	0	0	774 Juan, Paul
GF300	PUSH (GF300)	26	42	40	0	0	0	0	108 Juan, Paul
GF500	Warm Home Grant	0	77	48	0	0	0	0	125 Juan, Paul
GF600	Home Improvement Agency (GF600)	0	64	75	0	0	0	0	139 Juan, Paul
GF700	Technical Salaries	0	357	379	0	0	0	0	736 Juan, Paul
GF800	Insulation	1	132	168	49	0	0	0	350 Juan, Paul
GF900	Disable Facilities Grant	1,269	2,145	1,755	234	0	0	0	5,403 Juan, Paul
		3,386	5,797	4,919	783	0	0	0	14,885
Unapproved Schemes									
GF001	Support to RSL's	0	0	849	970	0	0	0	1,819 Stanley, Sherree
GF100	Home Improvement Loans (GF100)	0	0	0	113	0	0	0	113 Juan, Paul
GF600	Home Improvement Agency (GF600)	0	0	0	66	0	0	0	66 Juan, Paul
GF900	Disable Facilities Grant	0	0	0	1,753	1,541	290	290	3,584 Juan, Paul
		0	0	849	2,902	1,541	290	290	5,582
Total Programme		3,386	5,797	5,768	3,685	1,541	290	290	20,467

APPENDIX 1

Scheme No.	Description	Prior to 2009/10	Actual 2009/10	Estimate 2010/11	Estimate 2011/12	Estimate 2012/13	Estimate Later Yrs	Total	Project Manager
								0	
Total Programme									
		561	869	1,667	604	0	0	3,701	

LEISURE, CULTURE & HERITAGE CAPITAL

Scheme No.	Description	Prior to	Actual	Estimate	Estimate	Estimate	Estimate	Estimate	Total
		2009/10 £000	2009/10 £000	2010/11 £000	2011/12 £000	2012/13 £000	Later Yrs £000	£000	£000
Approved Schemes									
LC101	Tudor House Museum (LC101)	511	4	0	0	0	0	0	515 Dyer-Slade, Tina
LC101	Tudor House Museum (LC101)	1,825	981	3,233	1,263	0	0	0	7,302 Lowe, Jason
LC102	Heritage Centre/Sea Centre	48	889	4,664	9,878	452	278	0	16,209 Dyer-Slade, Tina
LC201	Arts and Heritage	0	0	5	0	0	0	0	5 Russel, Andrew
LC201	Arts and Heritage	1	24	15	0	0	0	0	40 Shepherd, Lisa
LC201	Arts and Heritage	302	5	0	8	0	0	0	315 Smith, Elizabeth
LC301	SNAC (LC301)	979	207	665	864	8,601	9,814	0	21,130 Low, Jill
LC401	Pitch Improvements (LC401)	0	51	242	84	0	0	0	377 Fuge, Paul
LC402	Swimming Pool Improvements (LC402)	0	4	65	0	0	0	0	69 Wale, Matthew
LC403	Sport and Recreation	2	163	0	0	0	0	0	165 Ludden, Jayne
LC403	Sport and Recreation	0	48	0	0	0	0	0	48 Sim, Roger
LC501	Libraries	2	440	23	5	0	0	0	470 Whale, Elizabeth
LC601	Other Projects (LC601)	37	8	0	0	0	0	0	45 Greene, Nigel
		3,707	2,824	8,912	12,102	9,053	10,092	46,690	
Unapproved Schemes									
LC201	Arts and Heritage	14	3	8	319	0	0	0	344 Shepherd, Lisa
LC201	Arts and Heritage	0	0	29	182	0	0	0	211 Smith, Elizabeth
LC602	Other Projects (LC602)	0	0	0	50	0	0	0	50 Dyer-Slade, Tina
		14	3	37	551	0	0	0	605
Total Programme		3,721	2,827	8,949	12,653	9,053	10,092	47,295	

RESOURCES & WORKFORCE PLANNING CAPITAL

Scheme No.	Description	Prior to 2009/10 £000	Actual 2009/10 £000	Estimate 2010/11 £000	Estimate 2011/12 £000	Estimate 2012/13 £000	Estimate Later Yrs £000	Total £000	Project Manager
Approved / Unapproved Schemes									
P6850	R & M backlog New Capital 2 million	64	6	573	0	1,633	0	2,276	Hodge, Richard
		64	6	573	0	1,633	0	2,276	
Approved Schemes									
M9640	Connection to Utilicom District Cooling System	224	0	20	0	0	0	244	Hodge, Richard
M9710	Accommodation Strategy Action Programme (ASAP)	959	804	6,747	7,372	4,019	0	19,901	Edmondson, Claire
M9760	Homeworking - Dedicated Arrangements	22	0	7	0	0	0	29	Fox, Annabel
P5040	Purchase of the Regional Business Centre	0	0	26,021	0	0	0	26,021	Fox, Annabel
P6230	Installation of New Cooling System (Computer Suite)	291	28	242	0	0	0	561	Allan, Mark
P6830	Property Review	28	0	12	0	0	0	40	Fox, Annabel
P6840	Expansion of IT Remote Access Home Working	253	0	2	0	0	0	255	Fox, Annabel
P6850	R & M backlog New Capital 2 million	1,078	2,839	0	0	0	0	3,917	Hodge, Richard
P6860	Overline House - Accommodation Changes	187	0	20	0	0	0	207	Fox, Annabel
P8000	183 High Street (Bargate Property Swops)	0	0	1,768	0	0	0	1,768	Maddox-Hinton, Dee
		3,042	3,671	34,839	7,372	4,019	0	52,943	
Unapproved Schemes									
P5020	Art Gallery - Roof Repairs and AHU Replacement	0	0	968	968	0	0	1,936	Hodge, Richard
P5030	Marlands House - Floor 7, Cooling Replacement	0	0	50	0	0	0	50	Hodge, Richard
		0	0	1,018	968	0	0	1,986	
Total Programme		3,106	3,677	36,430	8,340	5,652	0	57,205	

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Major Variations since the February 2010 Capital Update

Portfolio	Scheme	£000 Source of Funding	Council Priority
Increases to the Programme			
CSL	Mayfield Academy	15,372 GG	Investing in education and training
LEAD	Eastpoint Surrender of Lease	2,748 CR	Getting the city working
LC&H	SNAC	1,500 GG	Getting the city working
R&WP	Purchase of Regional Business Centre (now OGS)	26,021 CR	Getting the city working/Providing good value, high quality services
		45,641	
Decreases to the Programme			
HOUS	Home Improvement Loans	-2,313 GG	Looking after people
Various	Other various net reductions	-3,948 Various	Various
		-6,261	
	Total	39,380	
Key:			
Portfolio			
CSL	Children's Services & Learning		
LEAD	Leader's (formerly Economic Development)		
HOUS	Housing		
LC&H	Leisure, Culture & Heritage		
R&WP	Resources & Workforce Planning		
Funding Source			
CR	Corporate Resources		
GG	Government Grants		

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Major Changes in Capital Resources since February 2010 Update

The main reasons for the resource changes are:

- **Unsupported Borrowing (£31.2M increase)**
 - £26.0M Purchase of Regional Business Centre (now OGS)
 - £4.0M Sea City Museum
 - £1.2M Other net increases

- **Capital Receipts (£2.1M decrease)**
 - (£1.0M) Housing General Fund double-counting in Feb10
 - (£1.1M) Other net reductions

- **Contributions (£2.8M decrease)**
 - (£4.0M) Sea City Museum
 - (£1.2M) St James Park Implementation
 - £2.4M Other net increases

- **Capital Grants (£9.5M increase)**
 - £15.4M Mayfield Academy
 - £1.5M Common Assessment Framework
 - £1.5M SNAC
 - (£1.4M) Bitterne Park 6th Form
 - (£3.0M) Home Improvement Loans
 - (£3.1M) Other Housing reductions
 - (£1.4M) Other net reductions

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Review of Prudential Limits and Treasury Management

The Council approved a number of indicators at its meeting of the 17th February 2010. Following the September update of the Capital Programme and an analysis of Treasury Management activity during 2009/10 and between April and July 2010 these have been reviewed for 2010/11 as detailed below. They are reported in accordance with CIPFA's code of practice on Treasury Management and in line with the approved Treasury Management Strategy.

These indicators have been reviewed with the assumption that the revised capital programme will be approved.

The other Prudential Indicators reported in February are not affected by the update of the capital programme.

1. Interest Rate Exposures

This indicator sets upper limits on the amount of net borrowing (total borrowing less investments) with fixed interest rates and variable interest rates for this year and the following two years and has the effect of setting ranges within which an authority would limit its exposure to both fixed and variable interest rate movements.

1.1. Upper Limit on Fixed Interest Rates

The limits (expressed as a percentage of total borrowing less investments) were set and will remain at

	<u>Lower limit</u>	<u>Upper limit</u>
2010/11	35%	100%
2011/12	35%	100%
2012/13	35%	100%

In principle, it may be necessary/desirable for all borrowing at a point to be at a fixed rate, although in practice this would be unusual.

1.2. Upper limit on Variable Interest Rates

The Upper limit represents the maximum proportion of borrowing which is subject to variable rate interest and was set at 50%, although in practice it would be unusual for the exposure to exceed 25% based on past performance, the highest to date is 21%. The limit was set at a higher level to allow for a possible adverse cash flow position, leading to a need for increased borrowing on the temporary market and to take advantage of the low rates available through the PWLB for variable debt, currently 0.65%.

There has been no adverse cash flow to date but it is proposed that the limit remain at 50%, in case of any slippage in expected capital receipts.

2. Maturity Structure of Long Term Borrowing

This indicator sets limits on the amount of borrowing due to be repaid in a given period on fixed rate borrowing. The table below shows the estimated position as at 31st March 2011.

Amount of total borrowing (fixed & variable) due for repayment as a % of total borrowing:

<u>Maturity</u>	<u>% at 31st March 2011</u>
Under 12mths	14%
Between 12mths and 24mths	4%
Between 24mths and 5yrs	15%
Between 5yrs and 10yrs	17%
In excess of 10yrs	50%

The prudential limits for borrowing that is fixed rate maturing in each period (as a percentage of total projected borrowing that is fixed rate) is detailed below. No change is required:

<u>Maturity</u>	<u>Lower limit</u>	<u>Upper limit</u>
Under 12mths	0%	30%
Between 12mths and 24mths	0%	30%
Between 24mths and 5yrs	0%	50%
Between 5yrs and 10yrs	0%	75%
In excess of 10yrs	0%	100%

3. Total Principal Sums Invested for more than 364 Days

This sets a maximum limit on the amount of money than can be invested for more than one year; the current approved limit is set at £50M.

Southampton City Council's core investment portfolio has been identified as being around £40 million and on the advice of the Council's Treasury Management consultants a rolling programme of 1 year cash deposits have been entered into that will provide a greater degree of certainty and stability in returns generated. The aim is to place investments with start and maturity dates that are spaced at roughly equal gaps of 1 month, giving the Council the added benefit of the liquidity afforded by the upcoming rolling maturity of deposits. This will provide opportunities to invest in whichever investments offer the best fit solution to the risk/reward appetite of the Council at that time. In addition further investments have been made when attractive interest rates and cash flow have allowed. The amount invested for more than 364 days as at 31st July 2010 was £39M, plus £6M in long term bonds.

4. Authorised Limit for External Debt

This is the maximum amount the authority allows itself to borrow in each year. It is made up of an authorised limit for borrowing and an authorised limit for other long term liabilities. It covers both short (temporary) and long term borrowing. The approved limit for 2010/11 is £459M; there is no proposal

to change this at this time.

5. Operational Boundary

This is also an external debt limit and is made up of borrowing and other long term liabilities. This limit is set to reflect the most likely (prudent) but not worst case scenario of the debt position of the authority and is detailed in the table below. This limit is linked directly to the authority's capital spending plans, capital financing requirements and cashflows of the authority. It also allows maximum flexibility to undertake debt restructuring. The borrowing to date is well within the set limits and there is no proposal to change this at this time.

Operational Boundary for External Debt

	<u>2010/11</u> <u>Approved</u>	<u>2010/11</u> <u>Highest to</u> <u>date (July)</u>
	<u>£M</u>	<u>£M</u>
Borrowing	385	186
Other Long Term Liabilities (inc contingency)	59	58
Total	444	245

6. Actual External Debt

The Council's actual external debt at 31 March 2011 is expected to be £238M, comprising £220M borrowing and £58M other long term liabilities. It should be noted that actual external debt is not directly comparable to the authorised limit and operational boundary, since the actual external debt reflects the position at one point in time.

7. Capital Financing Requirement

The Capital Financing Requirement (CFR) measures the Council's underlying need to borrow for a capital purpose. In order to ensure that over the medium term net borrowing will only be for a capital purpose, the Council ensures that net external borrowing does not, except in the short term, exceed the CFR in the preceding year plus the estimates of any additional capital financing requirement for the current and next two financial years. It differs from actual borrowing due to decisions taken to use internal balances and cash rather than borrow.

	<u>2010/11</u> <u>Approved</u>	<u>2010/11</u> <u>Actual</u>	<u>2011/12</u> <u>Proposed</u>
	<u>£M</u>	<u>£M</u>	<u>£M</u>
General Fund	188	200	240
HRA	94	93	106
Total	282	293	346

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DECISION-MAKER:	COUNCIL		
SUBJECT:	HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME 2010/11 – 2012/13		
DATE OF DECISION:	15 SEPTEMBER 2010		
REPORT OF:	CABINET MEMBER FOR HOUSING		
AUTHOR:	Name:	David Singleton	Tel: 023 8083 2236
	E-mail:	David.Singleton@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

NOT APPLICABLE

SUMMARY

Southampton City Council is committed to shaping its capital programme to meet tenants' aspirations to live in decent neighbourhoods.

This report updates the Housing Revenue Account (HRA) Capital Programme that was approved in February 2010, as amended in July 2010 to reflect the actual level of spend in 2009/10. The size of the HRA Capital programme largely depends on the forecast level of available resources.

The detailed spending plans reflect the priorities set out in the HRA Business Plan and have been discussed with tenants' representatives.

RECOMMENDATIONS:

- (i) To approve the revised Housing Revenue Account (HRA) Capital Programme set out in Appendix 1.
- (ii) To approve the use of resources to fund the HRA Capital Programme as shown in appendix 3, including the use of unsupported (prudential) borrowing in total of £11.706M, for the following purposes:
 - £2.150M to support the overall programme (unchanged from the report in July 2010)
 - £2.230M to fund the Digital TV proposals
 - £3.356M to fund approximately 50% of the New Build schemes added to the capital programme
 - £0.870M to fund the estate regeneration programme pending the receipt of the capital receipts from the sale of the sites
 - £3.1M of short term borrowing to sustain the programme in 2010/11

REASONS FOR REPORT RECOMMENDATIONS

1. The update of the HRA Capital Programme must be undertaken twice a year in accordance with the Council's policy.

CONSULTATION

2. The HRA Capital Programme is based on the priorities in the HRA Business Plan and developed with tenant representatives. The council works with tenant association representatives in discussing and considering the capital programme in a series of meetings. Tenants and leaseholders representatives have formed a Capital Group since 2006 made up of residents who have local knowledge of the areas in which they live. The size and content of the expenditure is discussed and agreed with residents at these meeting as well as at biannual Tenants' Conferences.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. The update of the HRA Capital Programme is undertaken within the resource constraints imposed upon it.

DETAIL

Background

4. This report compares the overall size and phasing of the portfolios capital programme that was approved at Council on 14 July with that now being presented to Council. It also draws attention to any changes in resources that impact on spending plans. The full programme is attached at appendix 1.

Overall position

5. The report to Council in February 2010 noted that there was a resource shortfall of £2.5M. The options for closing this gap included obtaining more grant from the HCA, spending reductions or prudential borrowing. There was no material change to this position when the outturn for 2009/10 was presented to Council in July.
6. The latest capital programme now being presented to council has expenditure reductions of £1.4M and additional resources of £1.1M. The reasons for these changes are explained in the paragraphs below and Appendix 2.
7. This means that there is now a balanced programme, with expenditure plans matching with forecast resources

Changes to spending plans

8. The programme presented to Council in February 2010, amended in July 2010, has been revised taking into account the latest cost and phasing of schemes and the forecast change in resources described later in the report.

9. The change in the overall HRA programme is summarised in the following table:

	2010/11	2011/12	2012/13	L.Years	Total
	£000	£000	£000	£000	£000
July Programme	39,038	23,364	18,719	0	81,121
September Programme	40,720	21,062	17,947	25	79,754
Change	1,682	(2,302)	(772)	25	(1,367)

10. The detailed programme is shown at Appendix 1. The main changes in total scheme spending are set out below:

- Shirley Towers - £0.979M saving
Following lengthy testing and inspections of individual windows at Shirley Towers we have concluded that there are no major failings with the original windows other than some individual gaskets, hinges, locks failing etc. Any local repairs required will be carried out when reported via Actionline by our day to day maintenance team.
- Roof replacement in Townhill Park - £0.350M saving
The tender return for the Townhill Roof Replacement Programme was less than the pre-tender estimate.
- Digital TV - £0.370M saving
The Tender return was lower than the pre-tender estimate.
- Estate Regeneration at Hinkler Road - £0.318M increase
There are projected over-spends for this financial year arising from the financial difference between actual costs and the agreed contribution from Thornhill Plus You for the community facility and shops, plus additional professional fees and costs for commercial tenant relocations over estimate.

11. There is also a significant change in spending between 2010/11 and 2011/12. The main issues are:

- There is slippage of £1.8M across Decent Neighbourhoods projects in 2010/11 which is made good in subsequent years
- There is additional spending of £0.7M on Estate Regeneration as these projects are progressing faster than planned, most of which is offset by lower spending in subsequent years
- There is additional spending of £1.35M on disabled adaptations for 2010/11, which leaves a budget provision of £0.675M in 2011/12 and 2012/13.
- Spending of £2.4M on decent homes has been brought forward to enable work to continue for the period January to March 2011 and to fund additional take-up as explained in Appendix 2.

12. Details of all changes over £100,000 are in Appendix 2.

13. Estate regeneration is the main priority for the administration. There will be a full review of all unapproved capital spend programmed for 2011/12 and 2012/13, with the intention of maximising support for future estate regeneration projects.

Capital Resources

14. The resources which are available to fund the HRA Capital Programme comprise:
- HRA Supported Borrowing
 - Unsupported Borrowing
 - Usable Capital Receipts
 - Grants and Contributions from third parties
 - Direct Revenue Financing (DRF)
 - The Major Repairs Allowance (MRA)
15. Appendix 3 contains an explanation of these terms and a forecast of the resources available. Reasons for the changes in resources are set out below:
- The Council has received £2.5M from the HCA but there are still conditions attached to using this money. It has previously been assumed that £0.26M would be received. The forecast assumes that these conditions can be satisfied and that the extra £2.24M is available to fund some of our Estate Regeneration costs.
 - Prudential borrowing has been reduced by £0.37M to match the reduced costs of the digital TV project. The revenue costs of this borrowing are covered by a specific service charge to tenants who are provided with the new digital facilities.
 - The capital receipts forecast has been reduced by £0.8M. Previous forecasts had assumed that capital receipts from non-dwelling asset sales of £1.6M would be delivered over the period of the programme. Whilst this remains an objective it is unlikely that the full sum will be delivered so only £0.8M is now included in the resource forecast.
 - Right-to-buy receipts of 0.28M have been retained in the HRA to fund the net increase in costs on the estate regeneration project
 - A provision of £0.3M has been made to refund grant that has been received in previous years from Thornhill Plus You. This arises as there have been savings on the schemes that they were funding.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

16. Contained in the main detail of the report.

Revenue

17. Contained in the main detail of the report.

Property

18. The proposals within this report are consistent with the Council's strategy for maintaining its housing stock.

Other

19. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

20. The provision, maintenance and improvement of social housing by local authorities is authorised by various Housing Acts and other legislation.

Other Legal Implications:

21. There are no specific legal implications arising from the proposals contained in this report.

POLICY FRAMEWORK IMPLICATIONS

22. The HRA Capital Programme forms part of the Council's overall Budget and is therefore a key part of the Council's Budget and Policy Framework.
23. It is expected that with this programme of improvement works the objective of ensuring that Council-owned homes reach the decent homes standard by 2010 will be achieved.

SUPPORTING DOCUMENTATION

Appendices

1.	HRA Capital Programme 2010/11 to 2012/13.
2.	Explanation of main spending changes
3.	Forecast of HRA capital resources and explanation of terms.

Documents In Members' Rooms

1.	None
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Background Documents

Title of Background Paper(s) Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None
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Background documents available for inspection at:

KEY DECISION? NO

WARDS/COMMUNITIES AFFECTED:	None
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ITEM NO: 11 Appendix 1

HRA CAPITAL PROGRAMME 2010/11 to 2012/13

Housing Revenue Account Capital (HCAP)

Share Point Ref.	Project Description	Project Status	Manager	Prior Years Actual	Current Year Budget	Current Year Actual Spend	Current Year Forecast Spend	Current Year Forecast Variance	Future years 2011/12	Future years 2012/13	later years	Future Years Budget	Overall Budget	Overall Forecast Spend	Overall Forecast Variance	GSB Category	Current Gate	RAG (Budget)	RAG (Quality)	RAG (Time)	RAG (Overall)
HRA02 - Decent Homes Plus Managed by Bryn Shorey																					
0	No Share Point Reference	Approved		894	0	0	0	0	0	0	0	0	0	894	894	0	-	-	-	-	-
1197	NDC Communal	Approved		2,432	0	347	0	0	0	0	0	0	2,779	2,779	0	-	-	-	-	-	-
1198	TPY Thornhill Communal Imps. - Deep Clean	Approved		21	39	0	39	0	0	0	0	0	60	60	0	-	-	-	-	-	-
1209	Door Entry - Central Estates	Approved		141	(27)	330	(27)	0	0	0	0	0	471	471	0	-	-	-	-	-	-
1210	Door Entry - Townhill Park	Approved		34	383	20	383	0	0	0	0	0	417	417	0	-	-	-	-	-	-
1211	Digital TV	Approved		43	2,000	23	2,000	0	187	0	0	187	2,230	2,230	0	-	-	-	-	-	-
1213	Window Replacement 09/10 - Windows	Approved		529	0	0	0	0	0	0	0	0	529	529	0	-	-	-	-	-	-
1214	Shirley Towers Windows - Fees	Approved		20	0	0	0	0	0	0	0	0	20	20	0	-	-	-	-	-	-
1215	Electronic Concierge	Approved		4,037	111	(40)	111	0	0	0	0	0	4,148	4,148	0	-	-	-	-	-	-
1216	Energy Saving Programme - 09/10	Approved		413	0	0	0	0	0	0	0	0	413	413	0	-	-	-	-	-	-
1218	Heating System Upgrade 09/10	Approved		584	0	0	0	0	0	0	0	0	584	584	0	-	-	-	-	-	-
1220	Lift Refurbishment - Tower Blocks	Approved		1,255	0	0	0	0	0	0	0	0	1,255	1,255	0	-	-	-	-	-	-
1221	Lift Refurbishment - Millbank & Kinloss	Approved		579	354	82	354	0	0	0	0	0	933	933	0	-	-	-	-	-	-
1222	Lift Renewal - Milner	Approved		37	80	76	80	0	580	0	0	580	697	697	0	-	-	-	-	-	-
1223	Lift Refurbishment - Iichen View Estate	Approved		3	695	24	695	0	332	0	0	332	1,030	1,030	0	-	-	-	-	-	-
1224	Castle House Balconies	Approved		347	36	0	36	0	0	0	0	0	383	383	0	-	-	-	-	-	-
1227	Programme Management Fee 09/10	Approved		390	0	0	0	0	0	0	0	0	390	390	0	-	-	-	-	-	-
1229	Sheltered Accommodation Beds Upgrade	Approved		214	(54)	186	186	0	0	0	0	0	400	400	0	-	-	-	-	-	-
1232	Sheltered Communal Improvements - Challis	Approved		11	280	14	280	0	0	0	0	0	291	291	0	-	-	-	-	-	-
1234	Sheltered Communal Improvements - Kinloss	Approved		807	(4)	(4)	(4)	0	0	0	0	0	847	847	0	-	-	-	-	-	-
1235	Sheltered Communal Improvements - Weston	Approved		29	39	38	39	0	0	0	0	0	68	68	0	-	-	-	-	-	-
1236	Sheltered Communal Improvements - Manston Court	Approved		95	919	27	919	0	0	0	0	0	1,014	1,014	0	-	-	-	-	-	-
1237	Hard & Soft Sheltered Landscaping	Approved		163	146	25	146	0	0	0	0	0	309	309	0	-	-	-	-	-	-
1301	Energy Saving Programme 08/09 - Works	Approved		356	(3)	(3)	(3)	0	0	0	0	0	356	356	0	-	-	-	-	-	-
1408	Door Entry - Millbrook & Maybush	Approved		34	495	39	495	0	0	0	0	0	529	529	0	-	-	-	-	-	-
1414	Heating Systems Upgrade 2010/11	Approved		0	588	67	588	0	988	0	0	988	1,868	1,868	0	-	-	-	-	-	-
1416	Window Replacement - 2010/11	Approved		0	900	305	900	0	0	0	0	0	968	968	0	-	-	-	-	-	-
1417	Energy Saving Programme 10/11	Approved		0	379	26	379	0	0	0	0	0	379	379	0	-	-	-	-	-	-
1506	Sheltered Comm Impr. - Bassett Green Walkway	Approved		3	187	4	187	0	0	0	0	0	190	190	0	-	-	-	-	-	-
1507	Sheltered Communal Improvements - Milner Court	Approved		0	240	211	240	0	0	0	0	0	240	240	0	-	-	-	-	-	-
1508	Sheltered Communal Improvements - Minor Works	Approved		13	44	2	44	0	0	0	0	0	57	57	0	-	-	-	-	-	-
1509	Sheltered Communal Improvements - Neptune Court	Approved		0	240	0	240	0	0	0	0	0	240	240	0	-	-	-	-	-	-
1518	Programme Management Fees 10/11	Approved		0	400	136	400	0	0	0	0	0	400	400	0	-	-	-	-	-	-
1552	Lift Refurbishment - 2005/06	Approved		158	(17)	(17)	(17)	0	0	0	0	0	158	158	0	-	-	-	-	-	-
1226	Mobile Working Programme	Unapproved		0	450	0	450	0	0	0	0	0	450	450	0	-	-	-	-	-	-
1231	Sheltered Communal Improvements - Future Years	Unapproved		12	0	0	0	0	0	0	0	0	12	12	0	-	-	-	-	-	-
1233	Sheltered Communal Improvements - Graylings	Unapproved		11	20	10	20	0	0	0	0	0	31	31	0	-	-	-	-	-	-
1473	Lift Refurbishment - Future Years	Unapproved		0	0	0	0	0	1,010	0	0	1,010	1,010	1,010	0	-	-	-	-	-	-
1475	Sheltered Self Contained Conversion - Future Years	Unapproved		0	100	0	100	0	0	0	0	0	100	100	0	-	-	-	-	-	-
1510	Sheltered Communal Improvements - Pleasant View	Unapproved		0	70	1	70	0	0	0	0	0	70	70	0	-	-	-	-	-	-
Total for Decent Homes Plus Managed by Bryn Shorey																					
				13,665	10,098	987	10,098	0	6,888	5,771	0	9,592	12,669	36,432	36,432	0	-	-	-	-	-
HRA03 - Decent Homes Managed by Bryn Shorey																					
0	No Share Point Reference	Approved		10,005	0	0	0	0	0	0	0	0	10,005	10,005	0	-	-	-	-	-	-
1185	Decent Homes - Central	Approved		606	3,149	1,042	3,149	0	0	0	0	0	3,755	3,755	0	-	-	-	-	-	-
1186	Decent Homes - Harefield	Approved		216	1,182	883	1,182	0	0	0	0	0	1,398	1,398	0	-	-	-	-	-	-
1187	Decent Homes - Peartree/Sholing Ph2	Approved		0	350	94	350	0	0	0	0	0	350	350	0	-	-	-	-	-	-
1188	Decent Homes - Shirley	Approved		4,189	1,850	689	1,850	0	0	0	0	0	6,039	6,039	0	-	-	-	-	-	-
1189	Decent Homes - Swaythling Ph1	Approved		2,631	0	0	0	0	0	0	0	0	2,631	2,631	0	-	-	-	-	-	-
1190	Decent Homes - Townhill Park	Approved		4,298	5	7	5	0	0	0	0	0	4,303	4,303	0	-	-	-	-	-	-
1191	Decent Homes - Maybush	Approved		1,508	200	58	200	0	0	0	0	0	1,708	1,708	0	-	-	-	-	-	-
1192	Decent Homes - Millbrook	Approved		13,792	37	33	37	0	0	0	0	0	13,829	13,829	0	-	-	-	-	-	-
1194	Decent Homes - Voids	Approved		731	90	(39)	90	0	0	0	0	0	821	821	0	-	-	-	-	-	-
1195	Electrical Renewal - 2008/09	Approved		463	0	0	0	0	0	0	0	0	463	463	0	-	-	-	-	-	-
1196	Electrical Risers 2009/10	Approved		260	121	89	121	0	0	0	0	0	381	381	0	-	-	-	-	-	-

ITEM NO: 11 Appendix 1

Share Point Ref.	Project Description	Project Status	Manager	Prior Years Actual	Current Year Budget	Current Year Actual Spend	Current Forecast Spend	Current Forecast Variance	Future years 2011/12	Future years 2012/13	later years	Future Years Budget	Overall Budget	Overall Forecast Spend	Overall Forecast Variance	GSB Category	Current Gate	RAG (budget)	RAG (quality)	RAG (time)	RAG (overall)
1199	Roof Replacement - Townhill Park	Approved		14	166	57	166	0				0	180	180	0						
1200	Roof Replacement Green Lane	Approved		131	6	6	6	6				0	137	137	0						
1201	Sheltered Decent Homes 08-11	Approved		2,930	2,223	728	2,223	0				0	5,153	5,153	0						
1203	Structural Works 09/10	Approved		509	0	(18)	0	0				0	509	509	0						
1204	Water Tank & Pump replacement Holyrood	Approved		0	50	1	50	0				0	50	50	0						
1207	Adaptations for Disabled People 09/10	Approved		1,345	126	26	126	0				0	1,471	1,471	0						
1297	Decent Homes - Lordshill	Approved		5	658	13	658	0				0	663	663	0						
1413	Structural Works 2010/11	Approved		0	391	9	391	0				0	391	391	0						
1415	Adaptions for Disabled People 2010/11 & 11/12	Approved		0	2,700	404	2,700	0				0	2,700	2,700	0						
1479	Decent Homes Weston	Approved		0	121	0	121	0				0	121	121	0						
1480	Decent Homes - Thornhill NDC 10/11	Approved		0	106	0	106	0				0	106	106	0						
1481	Decent Homes - Thornhill 10/11	Approved		0	9	1	9	0				0	9	9	0						
1482	Decent Homes Swaythling Ph2	Approved		0	1,100	21	1,100	0				0	1,100	1,100	0						
1553	Thornhill HRA - 2005/06	Approved		8,199	0	(55)	0	0				0	8,199	8,199	0						
1477	Decent Homes Contingency	Unapproved		0	50	0	50	0				0	50	50	0						
1478	Decent Homes Future Works	Unapproved		0	1,600	0	1,600	0				0	1,600	1,600	0						
1522	Water Tanks and Pump Replacement 10/11	Unapproved		0	40	0	40	0				0	40	40	0						
	Decent Homes funding - future years	Unapproved		0	0	0	0	0	7,789	10,129	0	17,918	17,918	17,918	0						
	Total for Decent Homes Managed by Bryn Shorey			51,832	16,330	4,050	16,330	0	7,789	10,129	0	17,918	86,080	86,080	0						
	HRA04 - Other Managed by Jon Wallace																				
1263	IT Development 06/07	Approved		61	20	0	20	0				0	81	81	0						
1264	IT Development 08/09	Unapproved		0	100	0	100	0	100	100	0	200	300	300	0						
	Total for Other Managed by Jon Wallace			61	120	0	120	0	100	100	0	200	381	381	0						
	HRA05 - Decent Neighbourhoods Managed by Nick Cross																				
1239	Central - Kingland Improvements	Approved		2	273	4	273	0				0	275	275	0						
1242	DN: Vanguard & Wavel Road Improvements	Approved		84	409	15	409	0	9	7		9	502	502	0						
1243	Peartree/Sholing - Tankerville Improvements	Approved		64	240	2	240	0	7	311		7	311	311	0						
1244	Weston - International Way Improvements	Approved		79	658	12	658	0	25	762		25	762	762	0						
1245	Garage Site Upgrade	Approved		10	0	0	0	0	0	10		0	10	10	0						
1246	Central (H4881)	Approved		33	24	33	24	0	0	57		0	57	57	0						
1247	E.I.P 08/09	Approved		202	(11)	0	0	0	0	202		0	202	202	0						
1249	Ext. Improv Walk-up Blocks	Approved		1,319	1	0	1	0	0	1,320		0	1,320	1,320	0						
1250	North	Approved		50	0	0	0	0	0	50		0	50	50	0						
1251	South	Approved		6	34	25	34	0	0	40		0	40	40	0						
1252	West	Approved		36	1	1	1	0	0	50		0	50	50	0						
1254	Shopping Parade Upgrade	Approved		79	0	0	0	0	0	79		0	79	79	0						
1255	Thornhill Environmental Works H6350	Approved		3,224	189	(47)	189	0	306	372		306	401	401	0						
1256	West - Millbrook Towers Improvements	Approved		25	70	9	70	0	372	801		372	801	801	0						
1271	Holyrood - Works	Approved		80	349	0	349	0	0	190		0	190	190	0						
1288	Millbrook - Aelzone	Approved		170	20	9	20	0	0	150		0	150	150	0						
1296	Refurbishment Maybush LHO	Approved		17	133	4	133	0	225	603		225	603	603	0						
1298	West - Millbrook Verge Parking Improvements	Approved		90	288	105	288	0	0	159		0	159	159	0						
1402	Thornhill Cycleways	Approved		96	63	43	63	0	0	495		0	495	495	0						
1494	DN: Northern	Approved		0	495	10	495	0	360	630		360	630	630	0						
1496	DN: Millbrook Block Improvements	Approved		0	270	0	270	0	0	100		0	100	100	0						
1497	DN: Thornhill	Approved		0	100	0	100	0	0	66		0	66	66	0						
1498	DN: Estate Improvement Programme - 10/11 - East	Approved		0	66	0	66	0	0	66		0	66	66	0						
1499	DN: Estate Improvement Programme - 10/11 - West	Approved		0	66	0	66	0	0	68		0	68	68	0						
1500	DN: Estate Improvement Programme - 10/11 - Central	Approved		0	68	3	68	0	0	80		0	80	80	0						
1502	DN: Weston	Unapproved		0	80	0	80	0	1,805	1,690	25	3,520	3,520	3,520	0						
	Decent Neighbourhoods funding - future years	Unapproved		0	0	0	0	0	3,109	1,690	25	4,824	14,400	14,400	0						
	Total for Decent Neighbourhoods Managed by Nick Cross			5,666	3,910	217	3,910	0	3,109	1,690	25	4,824	14,400	14,400	0						
	HRA06 - Estate Regeneration																				
1257	Estate Regeneration Cumbrian Way	Approved		105	997	25	997	0	125	42		167	1,269	1,269	0						
1258	Estate Regeneration Exford Parade	Approved		699	1,931	516	1,931	0	877	84		961	3,591	3,591	0						
1259	Estate Regeneration Laxton Close	Approved		289	527	90	527	0	98	43		141	957	957	0						
1260	Estate Regeneration Meggeson Ave	Approved		87	365	168	365	0	97	78		175	627	627	0						
1262	Estate Regeneration Hinkler Parade	Approved		1,669	1,100	142	1,100	0	163	10		173	2,942	2,942	0						
1512	Acquisition of Property at Northam	Approved		0	335	316	335	0	0	335		0	335	335	0						
1514	Estate Regeneration Future Schemes	Unapproved		0	0	0	0	0	165	165		165	165	165	0						

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Share Point Ref.	Project Description	Project Status	Manager	Prior Years Actual	Current Year Budget	Current Year Actual Spend	Current Year Forecast Spend	Current Year Forecast Variance	Future years 2011/12	Future years 2012/13	later years	Future Years Budget	Overall Budget	Overall Forecast Spend	Overall Forecast Variance	GSB Category	Current Gate	RAG (budget)	RAG (quality)	RAG (time)	RAG (overall)	
				£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's						
Total for Estate Regeneration				2,849	5,255	1,257	5,255	0	1,525	257	0	1,782	9,886	9,886	0							
HRA07 - New Build																						
1265	LA New Build - Borrowdale Road	Approved		17	613	101	613	0	73			73	703	703	0							
1266	LA New Build - Flamborough Close	Approved		9	431	60	431	0	48			48	488	488	0							
1267	LA New Build - Chiltern Green	Approved		8	369	49	369	0	34			34	411	411	0							
1268	LA New Build - Grately Close	Approved		80	942	150	942	0	105			105	1,127	1,127	0							
1269	LA New Build - Open Road	Approved		8	701	79	701	0	78			78	787	787	0							
1270	LA New Build - Keynsham Close	Approved		11	730	111	730	0	82			82	823	823	0							
1403	L.A. New Build - Leaside Way	Approved		1	266	7	266	0	266			266	533	533	0							
1404	L.A. New Build - Cumbrian Way	Approved		1	955	13	955	0	955			955	1,911	1,911	0							
Total for New Build				135	5,007	570	5,007	0	1,641	0	0	1,641	6,783	6,783	0							
GRAND TOTAL				74,208	40,720	7,080	40,720	0	21,062	17,947	25	39,034	153,962	153,962	0							

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ITEM NO: 11 Appendix 2

EXPLANATION OF MAIN SPENDING CHANGES

Decent Homes

Decent Homes City Wide – £2,089k increase

The Decent Homes' programmes across the city have been revised for the following reasons:

- Central and Harefield: At the time we prepared the budget for this scheme (November 2009) we had only surveyed 50% of properties in these two areas. Surveys were completed in the first quarter of 2010/11. Therefore more properties need Decent Homes work and thus have been added to the programme which has increased the budget required for the Central and Harefield areas.
- Shirley/Maybush and Millbrook: This programme was based on surveys of tenants' homes. A number of residents originally refused access to our surveyors/contractors. Following commencement of the programme, tenants that had not replied to surveys or work requests, changed their minds and requested Decent Homes refurbishment – as these homes did not meet the Decent Homes standard we have had to add them in to the programme increasing the cost of the programme in these areas.
- Weston and Swaythling: The original number of properties identified as requiring Decent Homes work has reduced as there have been some tenants who have declined works being carried out to their homes.
- Peartree and Sholing: The original number of properties identified as requiring Decent Homes work has reduced from that originally estimated. The average cost per property has also reduced due to the amount of work required.
- Sheltered: There have been some additional works required which were not included in our estimates at the time the budget was put together. The cost has also increased due to changes in overhead recovery rates.

Reason for bringing £1.6M forward

In February 2010 Council agreed to a 3 year programme of works. The first year (2010/11) was set to ensure compliance to the Decent Homes Standard by 31st December 2010. The second and third years, 2011/12 and 2012/13, were budgeted to enable as many tenants homes as possible to have their failing kitchen or bathroom to be refurbished. In order to achieve value for money and to reassure tenants that the refurbishment of kitchens and bathrooms was **not** stopping at the end of December 2010, we propose to bring forward budgets of £1.6m to January for works that were due to commence in April 2011. This will allow our contractors to carry out projected work over the next 12months and bring some of the projected works forward to tenant's homes earlier than anticipated.

The £1.6M being brought forward will facilitate the following:-

- Harefield (approx 100 kitchens and 50 bathrooms)
- Central (approx 65 kitchens and 40 bathrooms)
- Sheltered (approx 40 kitchens)

Roof Replacement Townhill Park - £350k decrease

The tender return for the Townhill Roof Replacement Programme was less than the pre-tender estimate.

Disabled Adaptations - £1.35M brought forward

In order to meet the demand for disabled adaptations that has built up over the last 18 months and meet the timescale for carrying out adaptation work within a 12 month period we need to bring forward expenditure agreed for the financial year 2011/12 and bring this into the current financial year. The spending of this money in the current year will remove the backlog of tenants requiring adaptations work providing that the number of critical adaptations is not higher than our forecast.

Decent Homes plus

Door Entry City Wide - £127k Increase

The tender returns for Door Entry were higher than the Pre-Tender estimates. The additional cost has been agreed to be funded from Decent Neighbourhoods

Digital TV - £370k decrease overall, with £243k brought forward

The Tender return was lower than the pre-tender estimate.

In addition a full programme has been developed by the contractor. Work is progressing faster than originally envisaged, therefore funding is being brought forward from 2011/12.

Shirley Towers Windows - £979k Saving

Following lengthy testing and inspections of individual windows at Shirley Towers we have concluded that there are no major failings with the original windows other than some individual gaskets, hinges, locks failing etc. Any local repairs required will be carried out when reported via Actionline by our day to day maintenance team.

Sheltered Communal Improvements Graylings - £559k slippage

Following consultation with residents, we have slipped this programme into the next financial year in order that we learn from the Manston Court work which is on-going at the present time.

Window replacement - £184k brought forward

The bringing forward of additional funds within the Window Replacement Programme is to even out the spend profile, allowing an equal amount to be spent within each of the two financial years. This will provide the window installation team with an even workload over the next two years. Following consultation with the Decent Homes' Tenant Focus Groups it was agreed this would be the preferred approach to enable some properties to be completed sooner than originally planned.

Decent Neighbourhoods

International Way Improvements - £319k increase

Scheme projected to overspend against original budget and this will be funded from the currently uncommitted Weston Improvements budget.

Holyrood Improvements - £500k saving

The budgets for the Central areas of the city have been reviewed to see how best to improve these areas for the residents. As a result, Holyrood's budget has been reduced and this is partly reflected in an increase to the Northam Improvements.

Northam Improvements - £245k increase

This increase in budgeted spend is as a result of reviewing the improvements required for the Central areas of the city and is funded from a reduction in the Holyrood Improvements budget.

Budget slippages

There are a number of schemes where the work timetable has been brought forward which has resulted in budgets being slipped into 2011/12 as follows:

- Millbrook Towers £295k – this reflects a revision in the anticipated start on site date from February to May 2011;
- Holyrood £372k – this reflects that it is not anticipated all the work will be undertaken in 2010/11;
- Weston £407k –this is to fund the £319k overspend in International Way;
- Harefield / Townhill Park £685k – this project was originally scheduled for 2010/11 but has been moved back to 2011/12 due to the volume of other projects currently underway

Estate Regeneration

Hinkler Parade - £318k increase

There are projected over-spends for this financial year arising from the financial difference between actual costs and the agreed contribution from Thornhill Plus You for the community facility and shops, plus additional professional fees and costs for commercial tenant relocations over estimate.

Brought forward spending in 2010/11 at Cumbrian Way (£158k), Exford Avenue (£121k) and Laxton Close (£196k).

There is no increase in the overall cost of these schemes. The additional spending in 2010/11 arises because the schemes are progressing faster than expected and there are therefore compensating savings in later years.

LA New build

Cumbrian Way - £473k increase

The scheme at Cumbrian Way is forecast to overspend by £473k due to unexpected contamination and general redesign required through the planning process with consent for additional 3 units to the original bid approval.

Borrowdale £122k reduction and Grately Close £184k reduction

Following the planning process, both schemes now have fewer units than included in the original bid, and flats have been changed to houses. In addition, estimated bid costings for each site made allowances for various site issues which are proving not to be as extensive as first estimated.

ITEM NO: 11 Appendix 3

FORECAST OF HRA CAPITAL RESOURCES AND EXPLANATION OF TERMS

Resource	2010/11	2011/12	2012/13	Total
	£M	£M	£M	£M
Supported Borrowing	1,496	0	0	1,496
Unsupported Borrowing	9,692	1,144	870	11,706
Useable capital receipts	412	1,670	1,150	3,232
Grants and contributions from third parties	7,099	595	110	7,804
Direct Revenue Financing	11,627	4,636	2,616	18,879
Major Repairs Allowance	10,394	13,017	13,201	36,612
Total	40,720	21,062	17,947	79,729

Supported Borrowing

The Government funds the cost of borrowing through the Housing Revenue Account Subsidy Settlement.

Unsupported Borrowing (prudential borrowing)

The Housing Revenue Account meets the full capital financing costs with no support from Government.

There is therefore no specific cash limit on borrowing but the key focus is on the ability to meet the capital financing costs from revenue budgets in the long term.

Useable Capital Receipts

Authorities are only able to use 25% of the proceeds from the sale of Council Houses and 50% from the sale of other Housing Revenue Account assets to finance capital expenditure in either the Housing Revenue Account or the General Fund Capital Programmes. However, it is possible to fully utilise the receipts from the sale of certain HRA assets (the principal exclusions being receipts from Right-to-Buy sales and Large Scale Voluntary Transfers) provided the receipts are used for "the provision of affordable housing". The definition of "affordable housing" includes support to Registered Social Landlords and works to the Councils own stock to bring the dwellings up to decent homes standard (or higher standard). To utilise this facility it is necessary for a resolution to be passed that sets the Council's expected spend on "affordable housing" for a given period before any sales take place. Such a resolution is included in the HRA budget report.

Grants and contributions from third parties

Contributions are received from third parties in respect of capital expenditure incurred by the Council e.g. payments from leaseholders of sold Council flats in respect of any major works that have been carried out to their homes. In addition significant contributions are expected from the NDC.

Direct Revenue Financing

The contribution from the HRA revenue account to fund the capital programme.

Major Repairs Allowance

The MRA is intended to represent the cost of maintaining the stock in its current condition and is an annual allowance set by DCLG as part of the annual HRA subsidy settlement.

DECISION-MAKER:	CABINET COUNCIL		
SUBJECT:	WESSEX YOUTH OFFENDING TEAM (YOT) ANNUAL YOUTH JUSTICE PLAN 2010/11		
DATE OF DECISION:	6 SEPTEMBER 2010 15 SEPTEMBER 2010		
REPORT OF:	CABINET MEMBER FOR CHILDREN'S SERVICES AND LEARNING		
AUTHOR:	Name:	Ian Langley Denise Edghill	Tel: 01962 876100 Tel 023 8083 4095
	E-mail:	ian.langley@hants.gov.uk denise.edghill@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

The Crime and Disorder Act (1998) requires Youth Offending Teams to produce an annual Youth Justice Plan, which is approved by the Youth Justice Board (YJB) on behalf of the Government.

The Wessex Youth Offending Team covers the four Local Authority areas of Southampton, Hampshire, Portsmouth and the Isle of Wight, as well as the Primary Care Trusts, Hampshire Constabulary and Hampshire Probation Trust.

This paper seeks to give an overview of the Wessex Youth Justice Plan for 2010/11 with particular reference to youth offending issues affecting Southampton. Cabinet and Council are asked to approve the 2010/11 plan.

RECOMMENDATIONS**Cabinet**

- (i) To recommend the Wessex Youth Justice Plan 2010/11 to Council for adoption as part of the Policy Framework.

Council

- (i) To approve the Wessex Youth Justice Plan 2010/11 as part of the Council's Policy Framework.

REASONS FOR REPORT RECOMMENDATIONS

1. It is a requirement for every local authority to approve an annual youth justice plan. The strategic aims of the plan are to:
 - reduce offending,
 - reduce re-offending,
 - ensure the safe and effective use of custody; and
 - increase victim and public confidence.

This supports the City priority of 'keeping people safe', by reducing crime and anti social behaviour and improving the protection of residents from crime.

CONSULTATION

2. The Plan (Appendix 1) was approved by the Wessex Youth Offending Team Management Board meeting at its meeting on the 29 June 2010.
Southampton City Council is represented on the Wessex Youth Offending Team Management Board by the Assistant Director, Children's Services and Learning.
3. The substance of this report will be presented to Overview and Scrutiny Management Committee on 19 August 2010 and any comments will be reported to Cabinet at their meeting on 6 September 2010.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

4. The plan is a statutory framework plan and therefore it is not appropriate to consider alternatives.

DETAIL

5. In addition to the submission of an annual Youth Justice Plan, all YOTs were required by the Youth Justice Board to submit a Capacity and Capability Plan which includes details of National Indicator performance. This Plan was approved by the Management Board at their meeting on the 29 March 2010 and duly submitted to the Youth Justice Board prior to the deadline. An abridged version with commentary on Southampton performance only, can be found at Appendix 2. The data in the Capacity and Capability Plan was validated by the Youth Justice Board on the 18 May 2010 and an overall rating of 'adequate performance with good capacity and capability to sustain improvement' was given.
6. The Youth Justice Board assesses performance against a family group of YOT's which include West Sussex, Hertfordshire and Essex. Representations were made by the Wessex YOT Board to the Youth Justice Board regional manager who attended their meeting on the 29 June 2010, that the uniqueness and complexity of Wessex YOT make such comparisons unfair. Comparisons by Local Authority family groups (i.e. compare Southampton with Bristol) are much fairer. The Youth Justice Board have agreed to consider this method for next years Capacity and Capability Plan.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

7. There are no capital implications.

Revenue

8. The Wessex Youth Offending Team is funded by a number of partner organisations including; Southampton City Council, Hampshire County Council, Portsmouth City Council, Isle of Wight Council, the Police, Probation Service and the four Primary Care Trusts. Hampshire County Council administers the funding on behalf of the partners.

9. In 2008/09 the four Local Authorities agreed to increase their year on year investment in real terms. The City Council's investment to the Wessex Youth Offending Team for 2010/11 is £726,600 which is within the Children's Services and Learning base budget.
10. In addition the City Council gives a further 'in-kind' contribution to the work of Southampton Youth Offending Team through the deployment of a Personal Advisor, specifically to give extra support to young people to re-engage with education, employment and training.
11. A Wessex wide review of YOT arrangements is currently underway, which will consider partnership working including funding for 2011/12 and beyond. Southampton City Council will be looking for a saving in the region of 10% in-line with broader Children's Services and Learning savings and to return investment levels to those of 2008/09.

Property

12. There are no specified property implications for the Southampton services within the Wessex Youth Justice plan.

Other

13. None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

14. Section 40 of the Crime and Disorder Act 1998 requires the Council and its partners to determine an annual Youth Justice Plan. The Plan is a Policy Framework Document by virtue of the Local Government Act 2000 and supporting Regulations.

Other Legal Implications:

15. The Plan is produced having regard to Section 17 of the Crime and Disorder Act 1998, the Human Rights Act 1998 and equalities legislation.

POLICY FRAMEWORK IMPLICATIONS

16. The Youth Justice Plan is part of the Council's Policy Framework.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

- 1 Youth Justice Strategic Plan 2010/11
- 2. Progress Update 09/10 Southampton

Documents In Members' Rooms

- 1. None

1.	None
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Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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KEY DECISION

YES

WARDS/COMMUNITIES AFFECTED:	ALL
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